



Item No: 15

Meeting Date: Wednesday 18th September 2019

Glasgow City Integration Joint Board

Report By: Susanne Millar, Interim Chief Officer
Contact: Carole Hunter, Lead Pharmacist, Addictions
Tel: 0141 303 8931

ALCOHOL AND DRUG PARTNERSHIP DRUG RELATED DEATHS ACTION PLAN

Purpose of Report:	To advise the Integration Joint Board on the development of the Drug Death Prevention Action Plan from the recommendations of the Drug Related Deaths: Street Drugs Summit, April 2019.
---------------------------	---

Background/Engagement:	<p>In January 2019, concerns were raised around “street valium” usage and links to increasing drug related deaths in Glasgow city. Glasgow City ADP were tasked with setting up a summit to explore the issues, examine the evidence and agree any future actions. The Drug Related Deaths: Street Drugs Summit was held on 11th April 2019.</p> <p>Following this, the ADP Harms group was tasked with developing the Drug Death Prevention Action Plan.</p> <p>In July 2019 the National Records of Scotland published the drug related deaths figures for 2018.</p> <p>https://www.nrscotland.gov.uk/files//statistics/drug-related-deaths/2018/drug-related-deaths-18-pub.pdf</p> <p>These confirmed the early concerns and identified a 46% increase in drug related deaths in Glasgow since 2017.</p>
-------------------------------	--

Recommendations:	<p>The Integration Joint Board is asked to:</p> <ul style="list-style-type: none">a) support the development of the Drug Death Prevention Action Plan;b) support the joint work planned with Dundee City Council;
-------------------------	--

OFFICIAL

	c) note the complex nature of drug related deaths and multi agency responses required; and d) note our engagement in the national Drug Deaths Taskforce.
--	---

Relevance to Integration Joint Board Strategic Plan:

The development of the action plan supports the attainment of a number of aspects of the stated vision of the IJB, including:

- Designing and delivering services around the need of individual carers and communities
- Focussing on being responsive to Glasgow's population and where health is poorest
- Supporting vulnerable people and promoting social wellbeing.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:	The proposed developments relate to outcomes 1,3,4,7 and 9
--	--

Personnel:	All personnel implications have been addressed in the existing ADP investment plan.
-------------------	---

Carers:	Carer involvement is built into ADP processes with representatives attending the summit on the day.
----------------	---

Provider Organisations:	The future role of provider organisations to support changing models of care will be key to the implementation of the agreed action plan.
--------------------------------	---

Equalities:	Inequality, alcohol and drug issues, mental health and human rights are inextricably linked. As part of the development work around the action plan an Equalities Impact Assessment will be undertaken for all aspects of service development.
--------------------	--

Fairer Scotland Compliance:	N/A at this stage
------------------------------------	-------------------

Financial:	Financial resources required are identified within existing ADP investment plans
-------------------	--

Legal:	Action plan has been developed within the context of the current legal framework.
---------------	---

Economic Impact:	Actions are designed to have a positive impact on individuals and communities.
-------------------------	--

OFFICIAL

Sustainability:	The action plan will be subject to monitoring and review by the ADP, ADP Harms Group and Drug Harms Sub Group.
Sustainable Procurement and Article 19:	None

Risk Implications:	The risk of failing to implement the actions would inhibit our ability to respond the increasing numbers of drug deaths. Specific risks are identified for each activity as part of the plan. These will be updated regularly as part of the monitoring process.
---------------------------	--

Implications for Glasgow City Council:	None
---	------

Implications for NHS Greater Glasgow & Clyde:	None
--	------

Direction Required to Council, Health Board or Both	Direction to:	
	1. No Direction Required	✓
	2. Glasgow City Council	
	3. NHS Greater Glasgow & Clyde	
	4. Glasgow City Council and NHS Greater Glasgow & Clyde	

1. Purpose

1.1 To advise the Integration Joint Board on the development of the Drug Death Prevention Action Plan, from the recommendations of the Drug Related Deaths: Street Drugs Summit and following the National Records of Scotland figures, published in July 2019, identifying a 46% increase in drug related deaths in the city.

2. Background

2.1 In early 2019, concerns were highlighted around an unprecedented spike in drug-related deaths in Glasgow city and increasing reports of implication of street valium.

2.2 Following early discussions within the Glasgow City Alcohol and Drug Partnership (ADP), it was agreed to set up a summit to explore the issues, consider the evidence and decide what additional actions partners could take to add to existing ADP plans.

2.3 The Summit date was set for 11th April 2019 and the resulting report was submitted to the IJB June 2019
<https://glasgowcity.hscp.scot/sites/default/files/publications/ITEM%20No%2020%20-%20Alcohol%20and%20Drug%20Partnership%20-%20Drug%20Related%20Deaths%20-%20Street%20Drugs%20Summit.pdf>

OFFICIAL

2.4 Recommendations from this report included the development of a drug deaths action plan and the ADP tasked its Harms Group with its development.

2.5 In July 2019 the National Records of Scotland published the drug related deaths figures for 2018.

<https://www.nrscotland.gov.uk/files//statistics/drug-related-deaths/2018/drug-related-deaths-18-pub.pdf>

These confirmed the early reports and identified a 46% increase in drug related deaths in Glasgow since 2017.

3. Drug Deaths Action Plan Development

3.1 This report is divided in to 3 sections to illustrate the activity based on current work streams (Activities 1-5), activity based on the new ADP supported SG funding (Activities 6-13) and specific actions identified for inclusion from the Drug Related Deaths: Street Drugs Summit (Activities 14-23).

3.2 The Glasgow City ADP Prevention, Harm Reduction and Recovery Strategy covers the 3 year period 2017-2020. Its purpose is to maintain our commitment to prevention and recovery, reduce the harm caused by alcohol and drug use and support more people to recover. The Harms structure of the ADP was developed in 2018 and reports directly into the Strategic ADP. Membership and range of partner agencies involved are shown in Appendix 1. The overarching objective of the Harms Group is to co-ordinate, monitor and report on the group's priorities and to consider all relevant research, policy and strategy across partner organisations, including implications for practice and planning of services that will have an impact on drug and alcohol deaths and harms in the City.

3.3 The Harms group developed an action plan focused on the harm reduction aims of the ADP Prevention Harm Reduction and Recovery Strategy and members have been progressing this activity with significant outcomes. Detail is in Appendix 2.

- Activity 1- Naloxone supply
- Activity 2 - Assertive Harm Reduction in the City Centre
- Activity 3 – Drug Related Death Review and Monitoring
- Activity 4 - Non Fatal Overdose Assertive Outreach
- Activity 5 – Drug Trend Monitoring

3.4 The new Scottish Government investment in the ADP has allowed a number of proposals to be developed that are designed to mitigate drug harms.
(https://glasgowcity.hscp.scot/sites/default/files/publications/ITEM%20No%2008%20-%20Alcohol%20and%20Drug%20Partnership%20-%20Priorities%20for%20Additional%20Investment_0.pdf)

3.5 All of these activities have been agreed, progressed and are at various stages of development. Detail is in Appendix 2.

- Activity 6 - Enhanced Drug Treatment Service
- Activity 7 - Safer Consumption Facility

OFFICIAL

OFFICIAL

- Activity 8 - City Centre Engagement Group (active injectors forum)
- Activity 9 - City Centre Outreach Team
- Activity 10 - Sector Outreach Teams
- Activity 11 - Benzodiazepine urine testing pilot
- Activity 12 - Opiate Replacement Therapy optimal dosing pilot
- Activity 13 - Homeless Health Assertive Outreach Team

3.6 The Street Drugs summit allowed partners to consider the full set of available intelligence from colleagues in Police Scotland, Recovery Communities and Forensic Toxicology and frontline services in homelessness, criminal justice, treatment and care and harm reduction.

The Summit explored

- Supply - what are the drugs that are causing the most harm on the streets now
- Impact - who is most vulnerable to the harms from these drugs
- Response - what are we doing that is mitigating the harm

Within four priority outcomes

- Improve our understanding of the scale and impact
- Improve our oversight and coordination of services
- Improve communication of the issues
- Develop new activity

Information sharing to both improve our understanding and communication of the issues emerged as the most significant theme. Police Scotland are the lead partner in this development (Activity 16).

3.7 The issues of stigma and poor mental health also arose as strong themes and the new Public Health Drug Interest Group (Activity 18) has included these within its remit. Research providing evidence to inform practice and planning will also fall under its scope.

3.8 The Drug Harms Group have reviewed the scope of the new activities to be developed following the summit. Initial work has identified the following activities, listed below. Detail in Appendix 2.

- Activity 14 - Opioid Replacement Therapy coverage
- Activity 15 - Acute Harm Reduction Work
- Activity 16 - Information Sharing
- Activity 17 - Review of legislation
- Activity 18 - Public Health Drug Interest Group
- Activity 19 - Early Intervention and Harm Reduction Plan
- Activity 20 - Dedicated City Centre Street Work
- Activity 21 - Drug Awareness Training for Nighttime Economy / Large Scale Music Festivals
- Activity 22 – BBV Prevention and Treatment
- Activity 23 – Prison Interventions
- Activity 23 – Police Custody Interventions

OFFICIAL

OFFICIAL

- 3.9 The ADP have contacted the wider HSCP partners and asked them to review their current pathways and responses to drug harms. This review will help to inform the ongoing development and implementation of the Drug Deaths Prevention Action Plan.

The purchased services review, having engaged with lived experience from the outset, has redesigned the residential rehabilitation provision in the City, to directly respond to those with multiple and complex needs, including those at high risk of drug related death.

<https://www.glasgow.gov.uk/councillorsandcommittees/viewDoc.asp?c=P62AFQDN0GDX810G81>

A complex needs referral pathway has been developed, through homelessness aligned to Housing First.

https://glasgowcity.hscp.scot/sites/default/files/publications/ITEM%20No%2007%20-%20Glasgow%20Rapid%20Rehousing%20Transition%20Plan%202019-20%20to%202023-24_0.pdf

- 3.10 All of the activity described above will be collated into a single Drug Death Prevention Action Plan, a working document, with leads identified for individual activities who will be responsible for providing progress updates to the Drug Harms Group. This will report through the Harms structure into the ADP Strategic Group.
- 3.11 The causes of drug related deaths are multi factorial, many aspects outwith the control of ADP and partner agencies. However the development of the Drug Death Prevention Action plan helps to mitigate the risks associated with current and emerging trends and supports the provision of relevant responses.

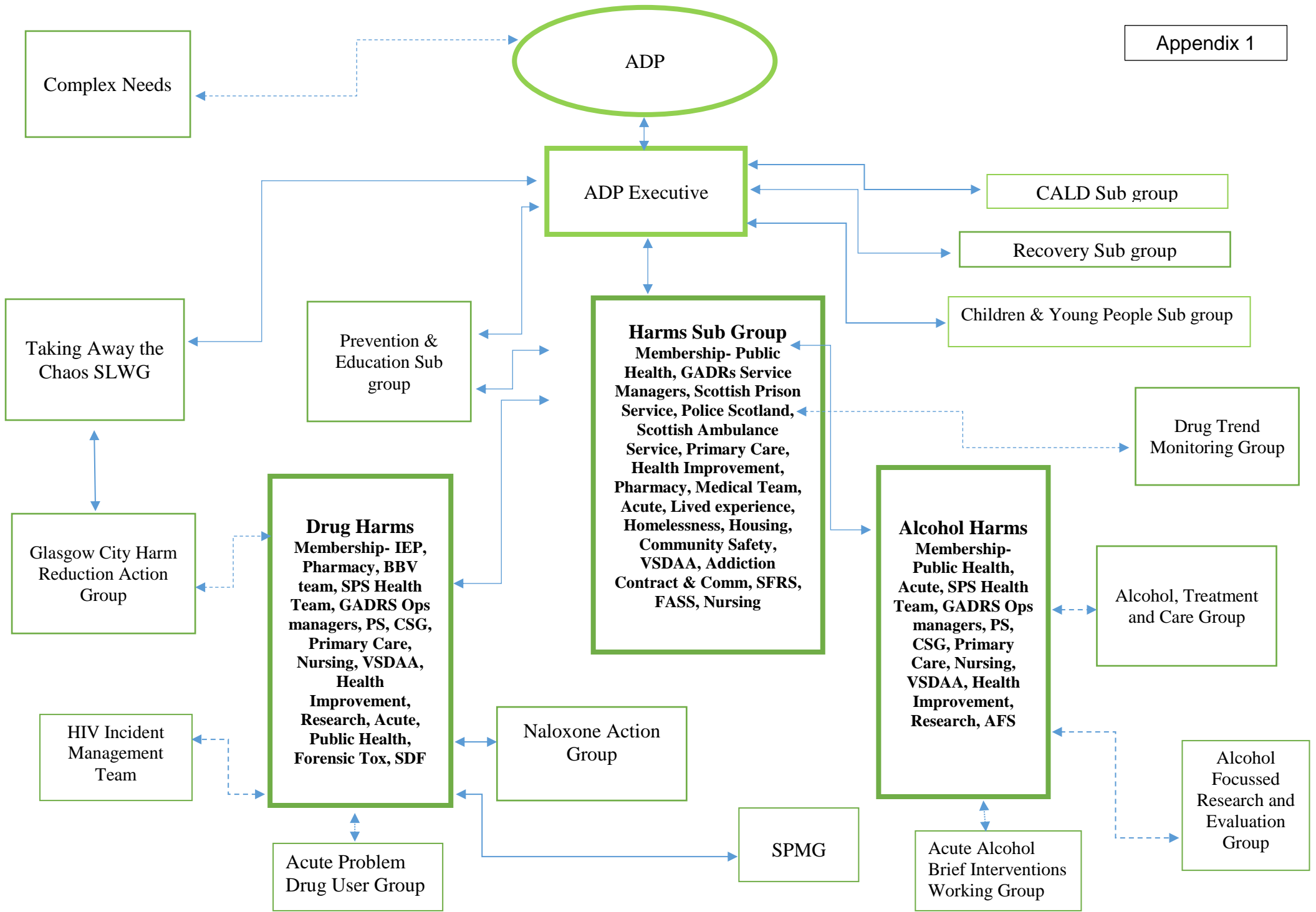
Risks associated with non-delivery of each activity have been identified. This will allow prioritisation of recognised gaps for ongoing planning and development.

- 3.12 More recently, the Glasgow City Council Leader was approached by Dundee City Council to propose joint working on addressing the increase in drug deaths. This was agreed by the Council Leader who has asked the HSCP to lead on this.

In addition, the Interim Chief Officer has been invited onto the national Drug Deaths Taskforce, convened by the Minister.

4. Recommendations

- 4.1 The Integration Joint Board is asked to:
- support the development of the Drug Death Prevention Action Plan;
 - support the joint work planned with Dundee City Council;
 - note the complex nature of drug related deaths and multi agency responses required; and
 - note our engagement in the national Drug Deaths Taskforce.



	Activity	Organisation	Named Reporting Lead
	<u>Drug Harms Group Current Work Streams</u>		
1	Naloxone supply	HSCP/ADP	Amanda Laird, Advanced Pharmacist, ADRS
2	Assertive Harm Reduction in the City Centre	HSCP/ ADP	John Campbell, Development Improvement Manger, IEP
3	Drug Related Death Review and Monitoring	NHS GGC	Tony Martin, Drug Related Death Prevention, Research Associate
4	Non Fatal Overdose Assertive Outreach	NHS GGC	Tony Martin, Drug Related Death Prevention, Research Associate
5	Drug Trend Monitoring	NHS GGC	Jo McManus, Chair Drug Trend Monitoring Group
	<u>New Investments</u>		
6	Enhanced Drug Treatment Service	GADRS	Carole Hunter, Chair Drug Harms Sub Group
7	Safer Drug Consumption Facility	GADRS	Carole Hunter, Chair Drug Harms Sub Group
8	City Centre Engagement Group (active Injectors forum)	Voluntary sector	Patricia Tracy, Vice Chair Voluntary Sector Drug and Alcohol Agencies

OFFICIAL

9	City Centre Outreach Team	GADRS	Lynn McDonald, Service Manager, South Alcohol and Drug Recovery Services
10	Sector Outreach teams	GADRS	Janice Gough, Service Manager, North West Alcohol and Drug Recovery Services
11	Benzodiazepine Urine Testing pilot	GADRS	Trina Ritchie, Lead Clinician and Senior Medical Officer, Chair Substitute Prescribing Management Group
12	Opioid Replacement Therapy optimal Dosing Pilot	SDF/GADRS	Trina Ritchie, Lead Clinician and Senior Medical Officer, Chair Substitute Prescribing Management Group
13	Homeless Health Assertive Outreach team	Homeless Health	Carole Hunter, Chair Drug Harms Sub Group
	<u>Street Drug Summit Recommendations</u>		
14	Opioid Replacement Therapy Coverage	GADRS	Trina Ritchie, Lead Clinician and Senior Medical Officer, Chair Substitute Prescribing Management Group
15	Acute Harm Reduction Work	NHS GGC	Barbara McMenemy, Acute Addiction Manger
16	Information Sharing	Police Scotland	Gary l'Anson, Superintendent, Partnerships and Resourcing, Greater Glasgow Division
17	Review of Legislation	ADP	Carole Hunter, Chair Drug Harms Sub Group

OFFICIAL

OFFICIAL

18	Public Health Drug Interest Group	Public Health	Trevor Lakey, Health Improvement and Inequalities Manager
19	Early Intervention and Harm Reduction Plan	Health Improvement	Fiona Moss, Chair of Prevention and Education sub group
20	Dedicated City Centre Street work	Glasgow City Council	Lise Fisher, Chair City Alcohol Licensing and Drugs Group
21	Drug awareness Training for Night-time economy/ Large Scale Music Festivals	Glasgow City Council	Lise Fisher, Chair City Alcohol Licensing and Drugs Group
22	BBV Prevention and Treatment	Public Health	Catriona Milosevic, Chair HIV Incident Management team
23	Prison Interventions	SPS/NHS GGC	Grant Scott, Professional Nurse Advisor, Prison Healthcare and Police Custody Suites
24	Police Custody Interventions	Police Scotland/ NHS GGC	Grant Scott, Professional Nurse Advisor, Prison Healthcare and Police Custody Suites

OFFICIAL