

Glasgow City Integration Joint Board

IJB(M)2025-02

Minutes of a hybrid meeting held at 9.30am on Wednesday 19th March 2025

Present:

Voting Members

Brian Auld	NHSGG&C Board Member
Cllr Allan Casey	Councillor, Glasgow City Council
Martin Cawley	NHSGG&C Board Member
Cllr Chris Cunningham	Councillor, Glasgow City Council (Vice Chair)
David Gould	NHSGG&C Board Member
Graham Haddock OBE	NHSGG&C Board Member
Bailie Ann Jenkins	Councillor, Glasgow City Council
Bailie Norman MacLeod	Councillor, Glasgow City Council
Lesley McDonald	NHSGG&C Board Member (substitute for Dr Emilia Crighton)
Ketki Miles	NHSGG&C Board Member
Cllr Jon Molyneux	Councillor, Glasgow City Council
Bailie Hanif Raja	Councillor, Glasgow City Council
Cllr Lana Reid-McConnell	Councillor, Glasgow City Council
Paul Ryan	NHSGG&C Board Member (Chair)
Charles Vincent	NHSGG&C Board Member

Non-Voting Members

Fred Beckett	Carers Representative
Ian Bruce	Third Sector Representative (substitute for Fi Grimmond)
Craig Cowan	Head of Business Development / Standards Officer
Lorraine Cribbin	Interim Chief Nurse
Gary Dover	Assistant Chief Officer, Primary Care & Early Intervention
Kelda Gaffney	Interim Assistant Chief Officer, Adult Services & Interim Chief Social Work Officer
Stuart Graham	Trade Union Representative (GCC)
Dr Una Graham	Deputy Medical Director, Mental Health & Addiction Services
Margaret Hogg	Interim Chief Officer, Finance and Resources
Lorcan Mullen	Staff Side Representative (NHS GG&C)
Dr John O'Dowd	Clinical Director
Jennifer Sheddan	Head of Housing, Neighbourhoods, Regeneration & Sustainability (GCC)
Mark Sweeney	Independent Sector Representative (substitute for David Reilly)
Pat Togher	Chief Officer

In Attendance:

Karen Dyball	Assistant Chief Officer, Children's Services
Stephen Fitzpatrick	Assistant Chief Officer, Older People Services & South
Gillian Hennon	Interim Assistant Chief Officer, Finance
Tracy Keenan	Assistant Chief Officer, Human Resources
Julie Kirkland	Senior Officer (Governance Support)
Karen Lockhart	Interim Assistant Chief Officer, Adult Services
Claire Maclachlan	Governance Support Officer – Minutes
Frances McMeeking	Assistant Chief Officer, Operational Care Services and Homelessness
Lynsey Smith	Head of Service, Justice Services, Public Protection, Health & Social Care Connect

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Apologies:

Dr Emilia Crighton
Fi Grimmond
Cllr Elaine McDougall
David Reilly

NHSGG&C Board Member
Third Sector Representative
Councillor, Glasgow City Council
Independent Sector Representative

Actions

1. Glasgow City IJB Membership Update

Craig Cowan presented a report providing an update on several changes to the membership of Glasgow City Integration Joint Board (GCIJB).

The Integration Joint Board:

- a) Noted the appointments outlined in section 3 of the report; and
- b) Noted the vacant positions as outlined in section 4 of the report.

2. Declarations of Interest

There were no declarations of interest.

3. Apologies for Absence

Apologies for absence were noted as above.

4. Minutes

The minutes of 29th January 2025 were approved subject to amendment at Item 1 – Declarations of Interest:

Dr John O'Dowd advised that he declared a connection to Item No. 9 and not Item No. 7 and asked that the minute is corrected to reflect this.

Officers

5. Matters Arising

Item No. 9 – Implementation of Alcohol and Drug Recovery Service (ADRS) Review and Medication Assisted Treatment (MAT Standards) - Shared Care Model:

The Local Authority Trade Union Representative requested an update on the new Shared Care Model due to ongoing workload concerns. Officers advised that this is still an open legal tender and therefore it is not possible to provide further comment at this stage. Officers continue to engage with GPs and have been responding to any issues raised.

6. Integration Joint Board Rolling Action List

Craig Cowan advised that there are no open actions on the IJB Rolling Action List.

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7. Chief Officer Update

Pat Togher provided an update, which is available on the HSCP [website](#).

Members highlighted the delayed discharge figures and requested a breakdown of short term and long term patients and questioned where Officers can make a noticeable impact in bringing the numbers down. Officers advised that the focus is on delays of over 200 days which are often very complex but agreed to circulate the breakdown of patients requested. can be shared outwith the meeting. Regular meetings take place with Acute colleagues on delays and Adults with Incapacity (AWI) delays are a contributory factor as they are bound by legislation. Commissioning solutions are being explored for more complex delays where multiple rejections have been received from care homes.

In relation to The Thistle, Members questioned if there continues to be disquiet in the local community. Officers advised that there is regular contact with Police Scotland, the community and businesses in the area to mitigate any issues raised and to familiarise people with the vision of The Thistle. An evaluation is currently underway.

8. IJB Financial Allocations and Budgets 2025-2026

Margaret Hogg presented a report outlining the revenue budget for Glasgow City Integration Joint Board for 2025-26 and the budget available for services commissioned from Glasgow City Council and NHS Greater Glasgow & Clyde.

Officers highlighted that the IJB has £82.865m which requires to be funded in 2025-26. The funding offered from Partners and anticipated funds from Scottish Government total £40.382m. This results in a funding shortfall of £42.483m. The funding gap of £42.483m is excluding the impact of accelerated home office decisions. Approved savings to date total £5.165m, leaving a balance of £37.318m to be considered by the IJB.

The Council offer letter confirms the Council's commitment to underpin the continuing pressure in relation to asylum and that funding plans are in place based on current forecasts.

The implications of not setting a balanced budget were emphasised by the Interim Chief Finance Officer and the position of the Interim Chief Social Work Officer was also highlighted in terms of the significant risks associated with not approving a budget which would result in an inability to prioritise those people with the highest level of need.

The Trade Union Representatives (NHS GG&C and Local Authority) put on record their concerns regarding reductions in the staffing establishment and the projections for future years and the disproportionate impact on those living in poverty. They suggested a necessity to take a different direction as an IJB. The Chief Officer agreed that there will be a requirement for a shift to focus on delegated functions and statutory responsibilities in future years.

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Councillor Jon Molyneux, seconded by Councillor Lana Reid-McConnell proposed the following motion, which was circulated to IJB Members.

Motion:

The Integration Joint Board:

- Notes the Budget report and thanks officers for their work to develop a proposed budget, however, is deeply concerned by the impacts of many of the proposed savings and also by the significant financial risks which will remain even if a balanced budget is agreed.
- Considers that the most significant ongoing risks stem from decisions of the UK Government, in relation to national insurance (including the impact on commissioned services) and asylum decisions, as well as the impact of social security cuts.
- Notes that the Council and Health Board are taking inconsistent approaches to dealing with the residual element of national insurance changes which are not currently being adequately compensated by the UK Government.
- Believes that the UK Government should fully compensate all public services across the UK for their additional costs arising from ENICs changes.
- Believes that if funding exists within the Health Board to offer a recurring sustainability payment to cover the residual ENICs element, that this funding would be better put to use avoiding the need to take the highest impact savings on the health side, such as those impacting health improvement and community mental health services, which are likely to increase pressure on acute services.
- Agrees:
 - To direct both partners to write to the Chancellor of the Exchequer ahead of the Spring Statement demanding full compensation for cost pressures arising from changes to national insurance.
 - To write to the Health Board asking for the recurring funding earmarked for its residual unfunded national insurance liabilities to instead be put to avoiding the need for IJB savings.
 - To direct both partners to write to the Scottish Government to insist that it reverses its 5.48% cut to the enhanced mental health framework in Greater Glasgow, amounting to £1.6 million, to help alleviate some of the sharpest pressures in mental health services
 - To continue the setting of the IJB Budget to a future meeting, provisionally to be scheduled on 31 March, to allow for consideration of any additional information from the Spring Statement and receipt of responses from the Chancellor, the Health Board and Scottish Government.

Councillor Allan Casey, seconded by Councillor Chris Cunningham proposed the following amendment to the motion above.

Amendment:

The Integration Joint Board:

- Notes the Budget report and thanks officers for their work to develop a proposed budget, however, is deeply concerned by the impacts of many of the proposed

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savings and also by the significant financial risks which will remain [even if a balanced budget is agreed].

- Considers that the most significant ongoing risks stem from decisions of the UK Government, in relation to national insurance (including the impact on commissioned services) and asylum decisions, as well as the impact of social security cuts.
- Believes that the UK Government should fully compensate all public services across the UK for their additional costs arising from ENICs changes.
- Agrees:
 - To direct the Chair to write to the Chancellor of the Exchequer ahead of the Spring Statement demanding full compensation for cost pressures arising from changes to national insurance.
 - To direct the Chair to write to the Scottish Government to insist that it reverses its 5.48% cut to the enhanced mental health framework in Greater Glasgow, amounting to £1.6 million, to help alleviate some of the sharpest pressures in mental health services

The Chair called a vote for either the motion or the amendment, and the amendment was approved with 10 votes and 2 votes for the motion. There were 2 votes to reject both the motion and the amendment.

The Chair then called a vote to accept or reject the recommendations within the report, and the recommendations were approved with 10 votes for and 5 votes against.

The Integration Joint Board:

- a) Noted the contents of the report;**
- b) Noted the funding allocation from Glasgow City Council and the assurances provided in relation to the funding for the pressures in asylum;**
- c) Noted the indicative funding allocation from NHS Greater Glasgow and Clyde, subject to confirmation when the out-turn for the 2024-25 financial year has been finalised including totality and distribution of pay awards and other funding have been determined;**
- d) Agreed the balanced budget outlined in section 7 including the savings programme detailed in section 7.12;**
- e) Agreed the transfer of the underspend of £8.250m to general reserves, subject to approval of the final outturn report in June 2026;**
- f) Referred the proposed increases to non-residential charges to the Glasgow City Council City Administration Committee for approval;**
- g) Agreed the carry forward of Scottish Government funding for Mental Health Officer Capacity and Enhanced Mental Health Outcome funding non-recurringly to support the retention of MHO Officers for 2025-26;**
- h) Delegated a budget to NHS Greater Glasgow and Clyde of £1,148,240,000 and direct that this budget is spent in line with the strategic plan of the IJB and the proposals included within this paper at section 7 and as amended per these recommendations; and**
- i) Delegated a budget to Glasgow City Council of £594,853,900 and direct that this budget is spent in line with the strategic plan of the IJB and the**

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proposals included within this paper at section 7 and as amended per these recommendations.

9. Medium Term Financial Outlook 2025-2028

Margaret Hogg presented a report outlining the Medium Term Financial Outlook (MTFO) for the Integration Joint Board (IJB) and has been prepared to support financial planning and delivery of the IJB's Strategic Plan.

Officers highlighted that the IJB's Strategic Plan sets out the ambitions of Glasgow City IJB. However, it is important that this is set within the context of the funding which is available to support delivery, and medium-term financial planning is an important part of the strategic planning process. The MTFO for 2025-2028 has been developed to support the delivery of the 2023-2026 Strategic Plan and the updated plan which is being developed.

Audit Scotland recognise that IJBs are facing significant financial sustainability challenges as cost pressures, demand and needs for service continue to increase and become more complex. It also recommends that medium-term financial plans are kept updated to reflect all known cost pressures, to support informed decision-making on the delivery of sustainable service provision and reform in the future.

Members asked what the next steps and timescales are in relation to reform and innovation. Officers advised that there will be challenging discussions, and the process will involve best value. There will also be a requirement to produce a communications plan for the people of Glasgow and the workforce. Officers will provide an update to Members as quickly as possible.

Members highlighted that in 2024/25 Glasgow is accommodating 95% of all asylum cases in Scotland and asked if there are any levers to share the responsibility with other local authorities. Officers advised that there is legislation in place which would need to change to adopt a different position. There is a legal requirement to provide emergency accommodation. Discussions are ongoing with outlying local authorities however the Chief Officer emphasised that Glasgow is proud of its dispersal city status.

The Integration Joint Board:

a) Approved the Medium Term Financial Outlook 2025-2028.

10. Glasgow City IJB Budget Monitoring for Month 10 and Period 11 2024-25

Margaret Hogg presented a report outlining the financial position of the Glasgow City Integration Joint Board as at 10th January 2025 for Council and 31st January 2025 for Health and highlights any areas of budget pressures and actions to mitigate these pressures.

The Integration Joint Board:

a) Noted the contents of the report;

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- b) Approved the budget changes noted in section 3 of the report; and
- c) Noted the summary of current directions (Appendix 2).

11. Glasgow City Integration Joint Board Reserves Policy

Margaret Hogg presented an updated Reserves Policy for IJB approval.

The Integration Joint Board:

- a) Noted the contents of the report; and
- b) Approved the updated IJB Reserves Policy (Appendix 1).

12. Glasgow City HSCP Workforce Plan 2022-2025 – Action Plan Update

Tracy Keenan presented a report noting that the Glasgow City HSCP Workforce Plan (2022-2025) was approved in November 2022. To complement the plan a Workforce Plan Action Plan was developed with actions spanning the period of the plan. The report provides an update on the actions identified for year one (2023) and provides an update on the action progress for years 2 (2024) and 3 (2025+).

The Integration Joint Board:

- a) Noted the content of the report, in particular the actions updated from last year, completed this year and those actions that are planned for 2025-26.

13. Homelessness Services – Temporary Homelessness Accommodation Charges for 2025-26

Margaret Hogg presented a report informing of the charges proposed to be set for homelessness temporary accommodation for 2025-26.

The Integration Joint Board:

- a) Noted the proposed average weekly charge for temporary furnished accommodation of £188.39, an increase of 5.2%; and
- b) Noted the 5.2% proposed increase to hostel rents, being a weekly charge of £429.54 for the Chara Centre, Elder Street, James Mclean, Rodney Street, Maxwell Drive and Portman Street.

14. IJB Committees – Update from Chair of Finance, Audit and Scrutiny Committee (meeting of 5th February 2025)

Graham Haddock, Chair, advised that the [papers](#) and [draft minute](#) from the Finance, Audit and Scrutiny Committee (FASC) on 5th February 2025 are available on the HSCP website, and highlighted the following.

- Glasgow City IJB Annual Audit Plan 2024-25 was approved as final;
- Glasgow City IJB Budget Monitoring for Month 9 and Period 10 2024-26 was considered and one package of care of £456k was approved. Members

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requested details of how many high cost care packages are currently being provided;

- Members reviewed the performance of Adult Services;
- Attendance Management report was reviewed, and Members appreciated the addition of an executive summary;
- Members commended Officers for the excellent Care Inspectorate activity reports for Residential Children's Services, Older People Residential Services, and for the Mental Welfare Commission Local Visits report; and
- Considered the Social Care Purchased Services reviews and future plans.

15. IJB Committees – Update from Chair of Public Engagement Committee (meeting of 19th February 2025)

Bailie Norman MacLeod, Chair, advised that the [papers](#) and [draft minute](#) from the Public Engagement Committee (PEC) on 19th February 2025 are available on the HSCP website, and highlighted the following.

Bailie MacLeod updated on the discussion on the health impact of citizens who do not apply or receive the funds or support that they are entitled to despite numerous agencies doing their best to encourage and assist them to make applications. He urged IJB Members to put forward ideas for initiatives to make this more effective.

16. Glasgow City IJB – Future Agenda Items

Agenda items for future meetings of the IJB were noted.

17. Next Meeting

The next meeting will be held at 9.30am on Wednesday 14th May 2025.

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