

Glasgow City Integration Joint Board

IJB(M)2023-02

Minutes of a virtual meeting held
at 9.30am on Wednesday, 22nd March 2023

Present:

Voting Members

Simon Carr	NHSGG&C Board Member (Chair)
Cllr Allan Casey	Councillor, Glasgow City Council
Alan Cowan	NHSGG&C Board Member
Cllr Chris Cunningham	Councillor, Glasgow City Council (Vice Chair)
Cllr Audrey Dempsey	Councillor, Glasgow City Council
Dianne Foy	NHSGG&C Board Member (substitute for Rona Sweeney)
Cllr Matt Kerr	Councillor, Glasgow City Council (substitute for Cllr Elaine McDougall)
Amina Khan	NHSGG&C Board Member
John Matthews	NHSGG&C Board Member
Cllr Anne McTaggart	Councillor, Glasgow City Council
Cllr Cecilia O'Lone	Councillor, Glasgow City Council
Cllr Lana Reid-McConnell	Councillor, Glasgow City Council
Ian Ritchie	NHSGG&C Board Member (substitute for Anne Marie Monaghan)
Francis Shennan	NHSGG&C Board Member
Charles Vincent	NHSGG&C Board Member

Non-Voting Members

Gary Dover	Assistant Chief Officer, Primary Care & Early Intervention
Allison Eccles	Head of Business Development / Standards Officer
Dr Julia Egan	Chief Nurse
John Ferguson MBE	Health Care Users Representative
Jacqueline Kerr	Assistant Chief Officer, Adult Services / Interim Chief Social Work Officer
Margaret McCarthy	Staff Side Representative (NHS GG&C)
Susanne Millar	Chief Officer
Dr John O'Dowd	Clinical Director
Chris Sermanni	Staff Side Representative (GCC)
Sharon Wearing	Chief Officer, Finance and Resources

In Attendance:

Mike Burns	Assistant Chief Officer, Children's Services
Stephen Fitzpatrick	Assistant Chief Officer, Older People Services
Margaret Hogg	Assistant Chief Officer, Finance
Tracy Keenan	Assistant Chief Officer, HR
Julie Kirkland	Senior Officer (Governance Support)
Claire Maclachlan	Governance Support Officer (Minutes)
Geri McCormick	Head of Commissioning
Frances McMeeking	Assistant Chief Officer, Care Services
Caroline Sinclair	Chief Officer, East Dunbartonshire HSCP
Pat Togher	Assistant Chief Officer, Public Protection & Complex Needs

Apologies:

Mary MacPherson	Social Care Users Representative
Bailie Leodhas Massie	Councillor, Glasgow City Council
Cllr Elaine McDougall	Councillor, Glasgow City Council
Anne Marie Monaghan	NHSGG&C Board Member

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David Reilly
Jennifer Sheddan

Rona Sweeney

Independent Sector Representative
Head of Housing, Neighbourhoods, Regeneration &
Sustainability, GCC
NHSGG&C Board Member

Actions

1. Declarations of Interest

There were no declarations of interest raised.

2. Apologies for Absence

Apologies for absence were noted as above.

3. Minutes

The minutes of 25th January 2023 were approved as an accurate record.

4. Matters Arising

There were no matters arising.

5. Integration Joint Board Rolling Action List

Allison Eccles presented the IJB Rolling Action List advising that the three actions noted for the Chair are now complete and are therefore closed.

6. Chief Officer Update

Susanne Millar provided the following update.

As of yesterday, the overall figures for delayed discharges were at 141, of which 44 were Adults with Incapacity (AWI) patients, and there are a range of other issues primarily relating to access to Care Homes and the process for this. In the past 7 days there have been 178 people facilitated for hospital discharge, 156 of those were discharged to care at home services, and 22 were complex discharges to care homes. There is pressure on the system in terms of referrals which are higher than usual, and issues with complexities at the front door of hospitals.

Officers completed the review of the delayed discharge action plan, and this was submitted to the Scottish Government at the end of September 2022. All actions submitted have now been undertaken and complete.

The HSCPs measure of performance for delayed discharge is to look at bed days lost. This has been the most challenging winter, but the HSCP has still managed to achieve the 29% target and improved the reduction in bed days lost which has eased the pressure in hospitals.

The Chief Officer updated in relation to the Ukrainian population and the decommissioning of the ship (MS Ambition). There are currently 57 Ukrainians on the ship and there are accommodation plans in place for them. Officers have

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been working with the Scottish Government and Local Authorities to accommodate the Ukrainian population and the ship will be successfully decommissioned by the end of March 2023 as planned.

Members thanked Officers for the work on the decommissioning of the ship over a short period of time.

Members questioned if all Ukrainian refugees are being accommodated within Glasgow City. Officers advised that they are completing an analysis of this, but accommodation has been primarily outwith Glasgow, settling in neighbouring Local Authorities. Officers advised that the support from other Local Authorities has been exceptional. The ship was commissioned by the Scottish Government as part of a Scotland-wide response to the humanitarian assistance to Ukraine.

7. IJB Financial Allocations and Budgets 2023-2024

Sharon Wearing presented a report which outlines the revenue budget for Glasgow City Integration Joint Board for 2023-24 and the budget available for services commissioned from Glasgow City Council and NHS Greater Glasgow & Clyde.

Councillor Lana Reid-McConnell, seconded by Councillor Matt Kerr, moved an amendment which was circulated to Members the previous day. Following discussion and debate on procedural aspects and competency of the amendment, Cllr Reid-McConnell presented the detail.

A view was sought on the impact of the amendment from the Chief Officer and Chief Finance Officer / Section 95 Officer who advised that they cannot support the amendment as it does not produce a balanced budget by 31st March 2023 and therefore would breach statutory duties.

The Chair sought views on the paper presented by the Chief Finance Officer and the recommendations.

Members were unanimous about the difficult decision that requires to be made and that passing a budget with cuts in services is deeply uncomfortable. It was also noted that the consequences of not passing a balanced budget are wide-ranging across the system.

Members sought assurance that no further funding is expected from Glasgow City Council or the Scottish Government before coming to a decision on the recommendations in the report

The Vice Chair clarified that the Council is unable to come to an understanding at this stage on what further funding will be received from the Scottish Government and how that will be allocated. Officers advised that in governance terms, there will be no opportunities for decision making within Glasgow City Council on the allocation of any additional funds received before 1st April 2023. The Chief Officer confirmed however, that if additional money is received after a decision is made today, this can be accepted and will be used to reduce the savings noted within the report.

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Following a recess, the Chair advised that the following recommendations from the Chair and Vice Chair have been added to the report from Officers:

- (m) Note that the proposed budget will put the IJB at risk of failing to meet current statutory duties and also fails to take into account rising future service user needs and budgetary pressures;
- (n) Note that the proposed budget carries significant in-year risks, in particular in relation to Homelessness Services,
- (o) Note that the proposed budget also places significant risks on future years, given that it will severely deplete IJB reserves ahead of an estimated funding gap for 24/25 of £45 million, as detailed in section 12.2; and
- (p) Therefore agreed to:
 - (i) write to Scottish Ministers strongly expressing concerns over the funding settlement and outlining the severity of cuts which will be needed should additional funding not be made available to the IJB, and requesting that funding is increased; and
 - (ii) write to the City Treasurer asking that they justify the decision to retain funding which the Council has received for the 2022-23 pay award for Social Work staff, as has been outlined in 6.23, particularly considering the potential consequences for Council not meeting their statutory duties as outlined in section 7.6.

Councillor Lana Reid-McConnell presented an updated amendment:

The Integration Joint Board is asked to:

- a) note the contents of this report;
- b) note the funding allocation from Glasgow City Council;
- c) note the indicative funding allocation from NHS Greater Glasgow and Clyde, subject to confirmation when the out-turn for the 2022-23 financial year has been finalized and the pay award allocations have been confirmed for 2022-23 and 2023-24;
- d) refer the proposed 5% inflationary increase to charges and the revision to the taper for non-residential charges to Glasgow City Council City Administration Committee for approval;
- e) agree that the Partnership will offer a 3.80% uplift to an agreed percentage of full contract values (detailed at paragraph 6.4 to 6.5), to providers of Adult and Children and Families Social Care within Glasgow Purchased Services and a 3.80% uplift on the full contract value to residential providers of Adult and Children and Families Social Care within Glasgow Purchased Services effective from 10 April 2023;
- f) note that the uplifts agreed at i) will be subject to Providers confirming they will pay staff providing direct care at least £10.90 per hour from 10 April 2023;
- g) agree the 2022-23 budget to meet the cost of the revised nursing care rate of £838.12 per week for the national care home contract effective from 12 April 2022;
- h) agree the additional saving proposed on the Homelessness Alliance contract as outlined in section 10.2;

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- i) note that the proposed budget will put the IJB at risk of failing to meet current statutory duties and also fails to take into account rising future service user needs and budgetary pressures;
- j) note that the proposed budget carries significant in-year risks, in particular in relation to Homelessness Services, and that these are unacceptable;
- k) note that the proposed budget also places significant risks on future years, given that it will severely deplete IJB reserves ahead of an estimated funding gap for 24/25 of £45 million, as detailed in section 12.2;
- l) therefore, agree that, on the basis of current partner funding allocations, it is not possible, at this time, to set a balanced budget that meets the needs of the IJB and its service users, and that more should be done to secure additional funding from IJB partners;
- m) recognise that the current political and budgetary context, including the forthcoming appointment of a new First Minister, and the lack of clarity around consequential funding due to Scotland as a result of the recent UK Budget, are considerable challenges to securing additional funding, and therefore time is needed to allow for constructive dialogue to take place; and
- n) therefore, agree to:
 - i) write to Scottish Ministers strongly expressing concerns over the funding settlement and outlining the severity of cuts which will be needed should additional funding not be made available to the IJB, and requesting that funding is increased;
 - ii) instruct the Chair to write to the City Treasurer asking that they justify the decision to retain funding which the Council has received for the 2022-23 pay award for Social Work staff, as been outlined in 6.23, particularly considering the potential consequences for Council not meeting their statutory duties as outlined in section 7.6;
 - iii) write to the chair of the NHS Greater Glasgow & Clyde health board strongly expressing concerns over the funding settlement and request that funding is increased.

Following discussion, Cllr Reid-McConnell agreed to withdraw recommendation e) above.

The Chair called a vote and the recommendations in the report (with additions from the Chair and Vice Chair) were approved with 9 votes and 6 votes for the amendment.

The Integration Joint Board:

- a) Noted the contents of this report;**
- b) Noted the funding allocation from Glasgow City Council;**
- c) Noted the indicative funding allocation from NHS Greater Glasgow and Clyde, subject to confirmation when the out-turn for the 2022-23 financial year has been finalized and the pay award allocations have been confirmed for 2022-23 and 2023-24;**
- d) Agreed the balanced budget outlined in section 6 including the savings programme detailed in section 6.9;**
- e) Agreed that savings identified at 6.10 are approved in principle subject to engagement with service users to consider their individual needs and opportunities for mitigations. This will then be reported back to**

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the IJB or IJB Finance, Audit and Scrutiny before savings are approved for implementation;

- f) Refers the proposed 5% inflationary increase to charges and the revision to the taper for non-residential charges to Glasgow City Council City Administration Committee for approval;
- g) Delegated a budget to NHS Greater Glasgow and Clyde of £1,016,836,000 and directed that this budget is spent in line with the strategic plan of the IJB and the proposals included within this paper at section 6;
- h) Delegated a budget to Glasgow City Council of £527,231,500 and directed that this budget is spent in line with the strategic plan of the IJB and the proposals included within this paper at section 6;
- i) Agreed that the Partnership will offer a 3.80% uplift to an agreed percentage of full contract values (detailed at paragraph 6.4 to 6.5), to providers of Adult and Children and Families Social Care within Glasgow Purchased Services and a 3.80% uplift on the full contract value to residential providers of Adult and Children and Families Social Care within Glasgow Purchased Services effective from 10 April 2023;
- j) Noted that the uplifts agreed at i) will be subject to Providers confirming they will pay staff providing direct care at least £10.90 per hour from 10 April 2023;
- k) Agreed the 2022-23 budget to meet the cost of the revised nursing care rate of £838.12 per week for the national care home contract effective from 12 April 2022; and
- l) Agreed the additional saving proposed on the Homelessness Alliance contract as outlined in section 10.2 of the report.

The Integration Joint Board further asked that the Chair and Vice Chair:

- m) Note that the proposed budget will put the IJB at risk of failing to meet current statutory duties and also fails to take into account rising future service user needs and budgetary pressures;
- n) Note that the proposed budget carries significant in-year risks, in particular in relation to Homelessness Services,
- o) Note that the proposed budget also places significant risks on future years, given that it will severely deplete IJB reserves ahead of an estimated funding gap for 24/25 of £45 million, as detailed in section 12.2; and
- p) Therefore agreed to:
 - (i) write to Scottish Ministers strongly expressing concerns over the funding settlement and outlining the severity of cuts which will be needed should additional funding not be made available to the IJB, and requesting that funding is increased; and
 - (ii) write to the City Treasurer asking that they justify the decision to retain funding which the Council has received for the 2022-23 pay award for Social Work staff, as has been outlined in 6.23, particularly considering the potential consequences for Council not meeting their statutory duties as outlined in section 7.6.

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8. Medium Term Financial Outlook 2023-2026

Sharon Wearing presented a report which outlines the Medium Term Financial Outlook for the Integration Joint Board (IJB) and has been prepared to support financial planning and delivery of the IJB's Strategic Plan.

The Integration Joint Board:

- a) **Approved the Medium Term Financial Outlook 2023 – 2026 attached to the report at Appendix 1;**

9. Scottish Government Funding for Improved Mental Health Services for Children and Young People 2023-2024

Mike Burns presented a report to advise of the plan for the third year of investment in community mental health supports for children and young people by the Scottish Government.

Members highlighted that the Mental Health Primary Care Hubs were paused, noting that one of the hubs would be used as a test of change site for the Black, Asian and Minority Ethnic (BAME) community, and questioned when this will restart. Officers advised that they are committed to review of Community Mental Health Teams however they are awaiting confirmation of funding from the Scottish Government.

The Integration Joint Board:

- a) **Noted the contents of the report;**
- b) **Approved the plan for the third year of funding for community mental health and wellbeing supports;**
- c) **Noted the progress made, as noted in Scottish Government progress report; and**
- d) **Noted that future funding for the Emotionally Based School Non-Attendance project will be the subject of a separate report to the IJB.**

10. Gender Identity Services - Scottish Government Funding Spending Proposal

Jacqueline Kerr presented a report to outline the proposal which the NHSGGC Gender Identity Programme Board has developed in response to a Scottish Government allocation of £496,500 to:

- Identify those on adult and young people services waiting lists with unmet need who may require additional support
- Direct those who require additional support to appropriate services
- Expand the existing service capacity.

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The Integration Joint Board:

- a) Noted the contents of this paper and approved the spending proposals for the Scottish Government allocation; and**
- b) Agreed for this to be remitted to and monitored via the Board wide Programme Board for Gender Services, co-chaired by the Director of Public Health and the Assistant Chief Officer (Adult Services), Glasgow City HSCP.**

11. Glasgow City IJB Property Strategy 2023-2026

Sharon Wearing presented a report which outlines Glasgow City IJB's Property Strategy 2023-2026 in support of the delivery of the IJB's Strategic Plan.

The Integration Joint Board:

- a) Noted the contents of the report;**
- b) Approved the Property Strategy 2023-2026 attached at Appendix 1 of the report; and**
- c) Noted monitoring and scrutiny of the IJB's Property Strategy will be primarily carried out through an annual update to the IJB Finance, Audit and Scrutiny Committee, with reference to the full IJB where appropriate.**

12. Glasgow City HSCP Domestic Abuse Strategy 2023-2028

Pat Togher presented a report to seek approval for implementation of the first Domestic Abuse Strategy for the HSCP

Officers advised that due to time constraints, the Domestic Abuse video will be shared with Members at the next IJB.

The Integration Joint Board:

- a) Noted the Key Aims and Strategic Priorities contained within the Domestic Abuse Strategy; and**
- b) Approved the implementation of the commitments contained within the Strategy.**

13. Social Care Planned Procurement 2023/24 and Commissioning Service Development Plan

Geri McCormick presented a report to update on the planned procurement for social care services for financial year 2023/24, and to update on the progress of the commissioning development plan and planned development actions for 2023/24.

The Integration Joint Board:

- a) Noted the contents of the report;**
- b) Approved the planned procurement for the financial year 2023/24; and**

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- c) Noted the progress and ongoing work in respect of the commissioning service development plan.**

14. Glasgow City IJB Membership - Carers Representative Options

This item was deferred to the IJB on 10th May 2023.

15. Glasgow City Integration Joint Board Budget Monitoring for Month 10 and Period 11 2022/23

Sharon Wearing presented a report to update on financial reporting for the Glasgow City Integration Joint Board as of 31st December (Health) and 13th January (Council).

The Integration Joint Board:

- a) Noted the contents of the report.**

16. Homelessness Services: Temporary Homelessness Accommodation Charges for 2023/24

Sharon Wearing presented a report to inform of the charges proposed to be set for homelessness temporary accommodation for 2023/24.

The Integration Joint Board:

- a) Noted the proposed average weekly charge for temporary furnished accommodation of £167.87, and increase of 5%; and**
- b) Noted the 5% proposed increase to hosted rents, being a weekly charge of £382.86 for the Chara Centre, Elder Street, James Mclean, Rodney Street, Maxwell Drive and Portman Street.**

17. Foster Care Summit – Update and Next Steps

Mike Burns presented a report on the recent Foster Carer Summit and proposed next steps to support foster carers in Glasgow.

Councillor Chris Cunningham thanked the Officers involved for arranging the Summit and the Elected Members who attended and noted that a lot of progress has been made, although there is still work to be done.

The Integration Joint Board:

- a) Noted the contents of the report and the reflections from Foster Carers who attended on the day; and**
- b) Noted the intention to seek further views from the Foster Carers not in attendance and to further develop an Action Plan to take forward service developments.**

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18. Specialist Children's Services Single Service Alignment

Caroline Sinclair, Chief Officer of East Dunbartonshire HSCP, presented a report to update on the planning for implementation of the new managerial and governance arrangements for Specialist Children's Services within the Greater Glasgow and Clyde area.

The Integration Joint Board:

- a) Noted the Specialist Children Services Alignment Briefing provided at Appendix 1 of the report; and
- b) Noted that the details of the financial and resource transfers related to the implementation of a single SCS service alignment will be reported to the IJB through the budget monitoring report in 2023/24 when due diligence has been concluded and funding for pay settlements have been finalised.

19. IJB Committees – Update from the Finance, Audit and Scrutiny Committee (meeting of 8 February 2023)

Cllr Cecilia O'Lone provided an update from the IJB Finance, Audit and Scrutiny Committee (FASC) on Wednesday 8th February 2023. The draft minute is available on the Glasgow City HSCP [website](#).

20. IJB Committees – Update from Public Engagement Committee (meeting of 22 February 2023)

John Matthews provided an update from the IJB Public Engagement Committee (PEC) on Wednesday 22nd February 2023. The draft minute is available on the Glasgow City HSCP [website](#).

21. Glasgow City IJB – Future Agenda Items

Allison Eccles presented agenda items for future meetings of the IJB for information.

22. Next Meeting

The next meeting will be held at 9.30am on Wednesday 10th May 2023 via Microsoft Teams.

The Chair noted that this would be Amina Khan's last meeting and thanked her for her contributions and wished her well for the future.

Mehvish Ashraf will replace Amina at the end of March 2023.