Item No: DA05

Meeting Date: **Wednesday 5th August 2020**

Glasgow City
Integration Joint Board

Report By: **Susanne Millar, Interim Chief Officer**

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COMMUNITY JUSTICE SOCIAL WORK FINANCE:
ADDITIONAL GRANT ALLOCATION

Purpose of Report:	To update the IJB and seek approval for proposed spend following notification from the Community Justice Division within the Scottish Government that Glasgow City was to receive an additional grant payment of £634,910. This would be in addition to the indicative funding as set out in the Community Justice Social Work (CJSW) Section 27 grant allocation for 2020-21.

Background/Engagement:	The purpose of the additional funding is to bolster further the use of Bail Supervision, Diversion from Prosecution and Structured Deferred Sentences (SDS) in line with Community Justice priorities. The grant letter states that there is a need for CJSW to respond to the current COVID-19 pandemic and gives scope to re-prioritise areas of intervention.

Recommendations:	The Integration Joint Board is asked to: a) note and consider the above information; b) approve the proposed spends in principle allowing for some discretion pending final developments and costings; c) agree the governance arrangements to support this activity; d) acknowledge the challenges in complying with the

	timeframe expected by Scottish Government; and e) Support the requirement to confirm the challenges directly with Scottish Government.

Relevance to Integration Joint Board Strategic Plan:

The spending proposals in this report that relate to Bail Supervision, Diversion from Prosecution and Structured Deferred Sentences (SDS) support the HSCPs Public Protection strategic priority, which commits to ensuring communities are safe from harm and risks are identified and managed appropriately.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:	The proposed spend aims to assist with all of the National Health and Wellbeing Outcomes
Personnel:	Additional funding will create further opportunities for additional staffing resource allocation supporting the operational delivery of Justice Services in Glasgow.
Carers:	No implications
Provider Organisations:	Discussions underway with those provider organisations described in this report in response to additional funding arrangements.
Equalities:	Progressing additional funding arrangements via Section 27 will support our commitment to addressing multiple disadvantage.
Fairer Scotland Compliance:	The proposed funding arrangements as set out in this report aim to facilitate Community Justice priorities and alleviate socio-economic disadvantage wherever possible.
Financial:	All proposed spend associated with Section 27 funding arrangements are detailed in report.
Legal:	No implications
Economic Impact:	Progressing additional funding arrangements via Section 27 will support our commitment to addressing multiple disadvantage.

Sustainability:	To be determined in response to emerging risk associated with COVID 19 challenges

Sustainable Procurement and Article 19:	No implications

Risk Implications:	COVID 19 associated risks remain uncertain and interdependencies will be reliant on robust recovery planning arrangements.

Implications for Glasgow City Council:	Glasgow City Council is a named, statutory partner to Community Justice through the Community Justice (Scot) Act 2016. Section 27 funding arrangements are critical in supporting the key objectives detailed in the Community Justice Improvement Plan 2018-23.

Implications for NHS Greater Glasgow & Clyde:	NHS GGC is a named, statutory partner to Community Justice through the Community Justice (Scot) Act 2016

Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	☐
2. Glasgow City Council	☒
3. NHS Greater Glasgow & Clyde	☐
4. Glasgow City Council and NHS Greater Glasgow & Clyde	☐

1. PURPOSE OF REPORT

1.1 On the 11 May 2020 Glasgow City HSCP received notification from the Community Justice Division within the Scottish Government that Glasgow City was to receive an additional grant payment of £634,910. This would be in addition to the indicative funding as set out in the Community Justice Social Work (CJSW) Section 27 grant allocation for 2020-21.

1.2 The conditions attached to the grant payment of £634,910 is that it must be spent within budget year 2020-21 and cannot be carried forwarded into 2021-22. Work has commenced to scope out funding proposals in line with Community Justice priorities, as the time remaining to spend the grant is limited.

2. BACKGROUND

2.1 The purpose of the additional funding is to bolster further the use of Bail Supervision, Diversion from Prosecution and Structured Deferred Sentences (SDS) in line with Community Justice priorities. However, the grant letter recognises and states that there is a need for CJSW to respond to the current COVID-19 pandemic and gives scope to re-prioritise some areas of intervention.

2.2

The Cabinet Secretary for Justice therefore agreed that no such restrictions on the use of the additional funding will apply while the response to the COVID-19 pandemic is ongoing and that it can be used at the discretion of the local authority to support CJSW activity more generally. Each local authority has been given flexibility, working in partnership with other statutory partners and the third sector, to direct this funding to meet Community Justice local priorities.

2.3 The grant letter is clear that local authorities in partnership are free to allocate funds as they see fit across their LA in accordance with their Community Justice Outcome and Improvement Plans, in the way they see as most appropriate to fulfil their statutory obligations to prevent and reduce further offending.

3. FINANCIAL IMPLICATIONS

3.1 The additional funding is intended for use specifically in relation to promoting early and effective interventions to reduce offending behaviour and avoid the use of short term prison sentences. In particular, this funding is to be linked to increasing the capacity of local authorities in relation to bail supervision, diversion from prosecution and structured deferred sentences.

3.2 Periodic local authority updates will be required starting in October 2020 and then in May 2021 to inform Scottish Ministers of how this funding has been utilised which in turn, will inform the work of the National Community Justice Leadership Group (co-chaired by the Cabinet Secretary for Justice and COSLA).

3.3 Funding Proposals

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
Online/Virtual Services – Community Payback Order (CPO)	**Community Sentences**	**£2.5k per workshop (10 participants – 8 x half days over 4 weeks) to £8.7k per workshops (10 participants 24 half days over 12 weeks)**	**17,400**	**Possible/ likely 17,400**	**Street Cones Sacro Wise Group Glasgow Council on Alcohol (GCA) (others partners likely)**	**Scope to count hours in workshops towards Other Activity and reduce core hours**
Online/Virtual Services – Diversion from Prosecution	Diversion from Prosecution	Open to negotiation – starting at £10k per contract	20,000	Possible 20,000	GCA Wise Group Sacro (other part likely)	
Online/Virtual Services – Bail Supervision	**Bail**	**Open to negotiation**	**20,000**	**Possible 20,000**	**Sacro (enhance current contract)**	
Restorative Justice Development	Community focused broadly	From £10k (up to 6 participants over 12 weeks) – ideally replicated twice – one reflecting victims/one reflecting perpetrators	20,000	Possible/ not likely 10,000	Media Education Street Cones	In similar vein to “The Ripple Effect” – opportunity to stimulate dialogue around personal experiences of Restorative Justice

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
Communications	**Community focused broadly**	**From £10k per project (up to 6 participants over 12 weeks) + £0.5k to facilitate events/promotion of films/stakeholder engagement**	**10,500**	**Possible** **10,500**	**Media Education Street Cones**	**In similar vein to "The Ripple Effect" – supporting individuals to develop their own films on key topics and then utilising the films to engage wider stakeholders**
Data Sharing/Analytics (DSA)	Community focused broadly	£55k for continued secondment of Data Analyst for 12 months	55,000	Possible (looking to City Vision for additional funds) 55,000	Internal – via Chief Execs	Continue developments of DSA and analytics with SPS and via One Glasgow – extending to enhance data flow for Diversion from Prosecution and to facilitate weekly Police Reports to identified service areas such as Caledonian model
Community Justice Glasgow	**Community**	**£50k – continuation of HSCP support to Community Justice Glasgow since 2017**	**50,000**	**Yes** **50,000**	**Internal – Community Justice**	**Continue support initiated at the cessation of the Community Justice Authority and move to Community Justice Scotland**

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
Justice Mentoring Service	**Lived experienced mentors who would work with Service User's with complex needs**	**£100K would be made available through commissioned tender process that would be offered to Third Sector approved providers for a proposal of team leader to oversee a team of lived experienced mentors. This service would look to enhance community orders in line with Presumption Against Short term Sentencing (PASS).**	**50,000**	**Yes** **100,000**	**Community Justice Commissioned tender approved providers**	**The tender process would take time and would need to commence immediately.**
Structure Deferred Sentence Service	Developing existing service with view to increasing referrals – further support to Alcohol Court	Recruit a QSW and SCW to enhance current SDS team - £45,539 + £55,928 = £101,467.	50,000	102,000	HSCP recruitment process	Work would also need to be carried out to promote SDS with JSW staff to ensure this is being covered in CJSWR and with local judiciary.

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
Youth Court	**Setting up a Youth Court at Glasgow Sheriff Court – this would be a SDS model – promoting the move away from CPOs for Young People**	**Adult Justice Services could contribute a social worker to this newly formed team £55,928** **Again this service enhancement would be aligned to the PASS agenda**	**28,000**	**56,000**	**Youth Court**	**Setting up a Youth Court at Glasgow Sheriff Court – this would be a SDS model – promoting the move away from CPOs for Young People**
Outcome Star	Roll out of Justice Star Outcomes Model to all justice staff	96 staff trained - £7,140K 96 license costs per annum - £3960K	11,100	4,000	Outcome Star	Roll out of Justice Star to all justice staff

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
Tomorrow's Women Glasgow (TWG) Prison Throughcare Worker	Improve links with SPS with a focus on sort term prisoners	SCW - £45,539 – the post would focus on short term prisoners and build on the work of EER planning group Again this service enhancement would be aligned to the PASS agenda and would assist Glasgow in preparing for Maryhill CCU	23,000	46,000	TWG Prison Throughcare Worker	Improve links with SPS with a focus on sort term prisoners

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
SACRO Unpaid Work	Community Sentences	Additional UPW Placements No. staff Capacity Cost 1 25 £22,500 2 50 £45,000 3 75 £67,500 Groupwork: Other Activity 3hr sessions x 2 per day No. of staff Capacity Costs 1 70 22,500 2 140 45,000 3 210 67,500 Additional Costs PPE: to be confirmed Defogging Unit: £175 per week Additional tools: £3,000	80,000	Possible – dependent on how much capacity within system 155,000	Sacro	Current UPW provision across both purchased and personal placements significantly reduced. Provision of additional placements until year end would ensure statutory responsibilities can be fulfilled and hours can be completed within timescales. Flexibility in terms of being able to offer both UPW and Other Activity hours increases scope to meet individual needs of clients.

Heading	Focus	Funding Amount – ROUGH ESTIMATE/ STARTING COSTS	20/21 Max budget	21/22 Recurring? Max budget	Possible Providers	Notes
N&S Unpaid Work	**Community Sentences**	**Currently awaiting Health & Safety assessment of key sites to gauge how many placements can be offered at each base. Also scoping out external sites that could enhance provision. Costs: may be some additional costs for transport of staff to sites**	**35,000 (very crude estimate)**	**5,000 (very crude estimate)**	**H&S**	**As above.**
VAWG – Women's Support Service	Community Focused – Victim Support		√	Yes	Assist / Vol Orgs	Initial scoping exercise indicates this may be difficult to implement due to timescales involved in recruitment (no current staff who could be re-deployed). Also the lack of ongoing funding into next financial year could result in victims being left unsupported at key times. Assist to consider whether vol orgs could provide service using existing staff.
			470,000	**680,900**		

3.4 The above proposal estimated costs totalling £470,000, which means there is shortfall at this time of £210,900. Work is ongoing to scope out other viable options such as IT and internet access for service users (enhancing Connecting Scotland proposal), options regarding accommodation, family work (via third sector), enhancing Domestic Abuse support, expansion of Recreate (Volunteering Service), expansion of Sacro garden project and PPE reserve fund for personal placement unpaid work providers.

3.5 Given the tight timescales to spend the grant allocation tight governance arrangements will be implemented to review the progress being made and to identify spend. There is a need to monitor the pace of this activity and to ensure momentum is maintained.

3.6 If any specific funding for those services or programmes identified above is not utilised, the local authority remains accountable and the Scottish Government will initiate discussions about whether the same amount of funding should continue to be provided for that same purpose.

3.7 In April 2021, the final monthly grant payment will be released following examination of the final quarterly report which will confirm spend to date. The Director of Finance will be required to confirm that the terms and conditions of the grant have been complied with.

4. CONTRACTING AND COMMISIONING OF SERVICES

4.1 A number of the above proposals involve the recruitment of staff to bolster existing Community Justice Social Work Services which would be progressed via Work Force Planning and CBS Recruitment. The peer mentoring service proposal will be commissioned under Lot 6 of the Community Justice Tendering arrangements. The Sacro and Neighbourhood Sustainability unpaid work associated COVID spend would be made to existing contracted justice service providers and would be managed as part of the contract and commissioning framework. The remaining spends would be one off spends the highest value being circa. £20K approved in line with the revised scheme of delegation.

5. CHALLENGES

5.1 It must be acknowledged that the ability to adhere to the conditions as set out by Scottish Government to spend this additional grant payment of £634,910 in the current financial year 2020-21 will be immensely challenging.

5.2 This matter is further compounded by the challenges brought about by COVID 19 placing further restrictions on our ability to recruit and mobilise the necessary infrastructure within the designated timeframe.

5.3 It should also be acknowledged that key interdependencies with COVID 19 recovery planning arrangements with third sector, commissioning services and courts will also impede our ability to progress spend within the designated timeframe.

6. RECOMMENDATIONS

6.1 The Integration Joint Board is asked to:

a) note and consider the above information;
b) approve the proposed spends in principle allowing for some discretion pending final developments and costings;
c) agree the governance arrangements to support this activity;
d) acknowledge the challenges in complying with the timeframe expected by Scottish Government; and
e) Support the requirement to confirm the challenges directly with Scottish Government.

Direction from the Glasgow City Integration Joint Board

1	**Reference number**	DA050820-05
2	**Report Title**	Community Justice Social Work Finance: Additional Grant Allocation
3	**Date direction issued by Integration Joint Board**	5 August 2020
4	**Date from which direction takes effect**	5 August 2020
5	**Direction to:**	Glasgow City Council only
6	**Does this direction supersede, revise or revoke a previous direction – if yes, include the reference number(s)**	No
7	**Functions covered by direction**	Criminal Justice; Bail Supervision, Diversion from Prosecution and Structured Deferred Sentences (SDS)
8	**Full text of direction**	Glasgow City Council is directed to allocate additional Section 27 funding provided to Glasgow City by the Community Justice Division within the Scottish Government totalling £634,910 as per the proposals identified in section 3.3 and 3.4.
9	**Budget allocated by Integration Joint Board to carry out direction**	The total financial allocation to carry out the direction is £634,910.
10	**Performance monitoring arrangements**	In line with the agreed Performance Management Framework of the Glasgow City Integration Joint Board and the Glasgow City Health and Social Care Partnership.
11	**Date direction will be reviewed**	August 2021