



Item No: 3

Meeting Date: Wednesday 19th September 2018

Glasgow City Integration Joint Board

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MENTAL HEALTH 2 WARD DESIGN BUILD FINANCE MAINTAIN (DBFM) SCHEME

Purpose of Report:

To update the Integration Joint Board on progress to deliver the approved development of two new fit for purpose wards at the Stobhill site procured through the Hub West Design, Build, Finance and Maintain (DBFM) route Business Case.

The total programme had been divided into a number of development phases as follows:-

Phases 1 & 2 – A two stage process to reconfigure mental health services in North Glasgow that would include the withdrawal of services from both Parkhead Hospital and Birdston Care Home.

Phase 3 – The consolidation of Alcohol and Drugs Addiction inpatient services in a new-build ward at Gartnavel Royal Hospital.

Phase 4 - The consolidation of acute adult mental health beds for South Glasgow and Renfrewshire on the Leverndale site.

This DBFM procured scheme concludes Phases 1 & 2 of the phased approach to deliver the mental health inpatient redesign programme, in particular, the completion of the mental health programme underway in North Glasgow.

The NHS Board previously noted an outline proposal, requiring further detailed work, for 2019-20 capital funds to allow consolidation of the Alcohol and Drugs Addiction inpatient services and also outline proposals at Leverndale Hospital to deliver a consolidation adult mental health acute bed model for South Glasgow and Renfrewshire, potentially using Dykebar site capital receipts. The final details for both proposals are to be developed through the NHS Board’s Capital Planning

	<p>Group. The development of two new wards via the Hub DBFM route would result in annual service payments and running costs which would be met from the release of financial resource from vacating Birdston and Parkhead.</p> <p>All hub projects require Initial Agreement, Outline Business Case and Full Business Case phases to receive Scottish Government Health and Social Care Directorates (SGHSC) approval through the Scottish Government Capital Investment Group (CIG).</p> <p>The Project Board has overseen the development of design plans that are considered to best meet the needs of service users and services within available funding. This work has built on the principles set out in both the Initial Agreement, noted by the IJB (31st October 2016) and approved by the Health Board and Scottish Government Capital Investment Group in 2016 and the Outline Business Case noted by the IJB (21 June 2017 https://glasgowcity.hscp.scot/sites/default/files/publications/21_June_ITEM_No_26 - _Mental Health 2 Ward Design Build Finance Maintain %28DBFM%29 Scheme.pdf) and approved by the Health Board and Scottish Government Capital Investment Group in 2017. Development of the proposals has involved engagement with a range of service user representatives and local residents, community groups and services. Most recently this has included service user and carer representative participation, on 4th June 2018, to undertake an update of the Achieving Excellence Design Evaluation. Additionally further work with service user and carer representatives on improving transport access generally is being progressed.</p> <p>To maximise the opportunity for efficiency, the Health Board approved 15th August 2017 the Stobhill scheme for two new mental health wards is bundled with Greenock and Clydebank Health Centre DBFM developments. The schemes are currently programmed to reach financial close at the end of August 2018.</p> <p>Approval by CIG is required to enable work to progress on the delivery of the 2 x DBFM wards. The timescale for submission of all three FBCs is anticipated to be October 2018. This updates the previous programmed construction start date, for the two new mental health wards at the Stobhill site to November 2018.</p>
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<p>Background / Engagement:</p>	<p>Engagement has taken place throughout the process for the Business Case.</p> <p>This included engagement via the initial clinical services review and meeting with local community stakeholders. Engagement has continued with the Mental Health Patient Focus and Public Involvement Group and via the design work and AEDET involvement processes, which included users and carer input. Engagement with users and carers was also used to brief</p>
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	<p>the designs and options presented at the Options Appraisal event on 27th April 2017. The Option Appraisal event discussed and confirmed the criteria and ranked them and scored the options.</p> <p>The overall layout has also changed to improve the outlook and patient requirements for security and privacy following design engagement with HfS.</p> <p><i>Feedback is supportive and consistent with the feedback on the overall Strategy development which has been incorporated into this proposal. Additionally further work with service user and carer representatives on improving transport access generally is being progressed.</i></p> <p>An AEDET (Achieving Excellence Design Evaluation Toolkit) assessment of the existing Stobhill and Birdston was carried out. The workshop was attended by user & carer representatives facilitated by third sector user and carer organisation Mental Health Network (Greater Glasgow and Clyde wide). The outcome of this was documented in an AEDET Assessment summary which was included in the OBC.</p> <p>A follow-on workshop series was undertaken to develop a Design Statement for any new facility. This was facilitated by Heather Chapple from Architecture & Design Scotland. This was further updated with a user and carer input in June 2018.</p> <p>Additionally an internet a Linked article was publicised via the mental health user and carer network. The Mental Health Network reported 416 people reached and directed to the article with web/Facebook responses.</p> <p>Individual case review and discussions with the current patient cohort have also taken place and will continue up to the point of moving in to the new accommodation.</p>
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<p>Recommendations:</p>	<p>The Integration Joint Board is asked to:</p> <ul style="list-style-type: none"> a) approve the Full Business Case (https://glasgowcity.hscp.scot/sites/default/files/publications/ITEM%20No%2003%20-%20FBC%20Full%20Document_REDACTED.pdf) and submission of the Business Case to the Health Board; b) note, pending Health Board approval, the onward submission of the Full Business Case to the Scottish Government Capital Investment Group; and c) receive at a future date an update on the construction phase of the two wards.
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Relevance to Integration Joint Board Strategic Plan:

2016 – 2019 Locality Planning; North East Priorities; Page 41. The development of new adult mental health wards on the Stobhill Hospital site and contributing to the re-design of Older People's Mental Health Services.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome::	Outcome 3. People who use health and social care services have positive experiences of those services, and have their dignity respected Outcome 5. Health and social care services contribute to reducing health inequalities Outcome 8. People who work in health and social care services feel engaged with the work they do and are supported to continuously improve the information, support, care and treatment they provide Outcome 9. Resources are used effectively and efficiently in the provision of health and social care services
Personnel:	The new build scheme moves existing services and staff to improved accommodation and service links. Staff Partnership and Trade Union engagement established are on-going concerning any impact of the moves on staff.
Carers:	Engagement with carers on improved accommodation and service user impact commenced and on-going.
Provider Organisations:	Provider fully engaged and supportive of this proposal.
Equalities:	The wards identified will be relocated on and to the Stobhill Hospital site and be provided by 2 x 20 bedded wards. Capital equivalent Design Build Finance and Maintain funding to achieve this has been identified through Glasgow City Health and Social Care Partnership, NHSGGC Capital Planning Group and NHS Great Glasgow and Clyde Health Board approval for this scheme will be completed in 2020. There will be no reduction in the services being delivered to this patient group. There will be significant improvements in the quality of accommodation available. With this in mind, the Equality Impact Assessment has focused on the possible barriers incurred in the physical move rather than the actual service being delivered. An Equality Impact Assessment has been undertaken on the undertaken of the proposals and ensure that we engage with a diverse cross section of the local community. The new buildings will be fully accessible. The EQIA is available at: https://glasgowcity.hscp.scot/equalities-impact-assessments
Financial:	The scheme remains within the agreed limits for the project.
Legal:	The normal legal issues for the Health Board (such as NHS DBFM contracts) will arise from developing the 2 new wards.

Economic Impact:	There will be positive economic and regeneration impacts at a local level and in accordance with the wider Community Planning Partnership objectives of improving population health and valuing people by providing modern, well-equipped public spaces and buildings.
Sustainability:	We will reduce our reliance on out dated, poor quality buildings through the construction of a modern, state-of-the-art facility. A reduction in energy costs is envisaged as a result of the new build facility.

Sustainable Procurement and Article 19:	The procurement process will meet all NHS legislative requirements.
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Risk Implications:	If Scottish Government approval and funding is not made available, the Integration Joint Board will need to re-visit the accommodation strategy for the North East of the city. Properties will require an on-going investment programme to ensure that they remain viable in the longer term. In addition, no benefit will be derived from the service improvements which a modern facility would open up.
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Implications for Glasgow City Council:	None.
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Implications for NHS Greater Glasgow & Clyde:	The development of the 2 DBFM wards is part of a wider accommodation strategy for the North East of the city which will see rationalisation of buildings and the relocation of services to the one site. The major implication remains as set out in the previous Initial Agreement.
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Direction Required to Council, Health Board or Both	Direction to:	
	1. No Direction Required	
	2. Glasgow City Council	
	3. NHS Greater Glasgow & Clyde	✓
	4. Glasgow City Council and NHS Greater Glasgow & Clyde	

DIRECTION FROM THE GLASGOW CITY INTEGRATION JOINT BOARD

1	Reference number	190918-3-a
2	Date direction issued by Integration Joint Board	19th September 2018
3	Date from which direction takes effect	19th September 2018
4	Direction to:	NHS Greater Glasgow and Clyde only
5	Does this direction supersede, amend or cancel a previous direction – if yes, include the reference number(s)	No
6	Functions covered by direction	Stobhill Mental Health and Birdston Mental Health Services located inpatient services
7	Full text of direction	The Health Board is directed to approve and submit the Mental Health 2 x DBFM Full Business Case to the Scottish Capital Investment Group for approval to deliver the two new build mental health inpatient wards as part of a bundled programme of new build projects with build projects from two other Health & Social Care Partnerships. There are clear financial benefits to bringing all three projects together in a single procurement bundle. These include initial capital savings and project-life revenue savings.
8	Budget allocated by Integration Joint Board to carry out direction	Mental Health revenue budget, re-investment of vacated accommodation contract.
9	Performance monitoring arrangements	In line with the agreed Design Build Finance and Maintain Project Board Monitoring arrangements and the Glasgow City Health and Social Care Partnership Capital Board.
10	Date direction will be reviewed	September 2019