



Item No: 7

Meeting Date: Wednesday 28th September 2022

Glasgow City Integration Joint Board

Report By: Pat Togher, Assistant Chief Officer, Public Protection and Complex Needs

Contact: Lynsey Smith/Rhoda MacLeod/Fiona Noble

Phone: 0141 420 5756

Lillias Centre Community Custody Unit for Women in Glasgow – Update on Health and Social Care Models of Care

Purpose of Report:

The purpose of this report is to update Glasgow City Integration Joint Board on progress made on the health and social care models of service for the Community Custody Unit (CCU) in Glasgow, to report on the funding allocations received, and to seek approval to appoint to the posts contained within the healthcare model.

Background/Engagement:

In 2018, Glasgow City Council Health and Social Care Partnership (GCHSCP) set up a Strategic Interface Group to work alongside the Scottish Prison Service-led National Women's Strategy Programme Board to support the development of the CCU in Glasgow. The Glasgow Strategic group has representation from key partners from across SPS, Health, Social Work, Community Justice Glasgow and third sector and has been supported by Glasgow GCHSCP planning and performance teams.

The CCU (the Lillias Centre) for women is due to open in Maryhill in October 2022. It will provide safe accommodation for 24 women currently in prison, with a focus on meeting the needs of women in prison whilst promoting closer community contact and access to local services. It is anticipated that this new approach to women in prison will create sustained stability for women in preparation for successful reintegration back into the community.

OFFICIAL

	A previous report was presented to the IJB in December 2021 and work has been underway since then to progress planning for the health and social care input to the Liliac centre.
--	---

Recommendations:	The Integration Joint Board is asked to: a) note the service model and agreed funding to support the Liliac Centre opening; and b) agree programme of spend as outlined in section 5.4
-------------------------	--

Relevance to Integration Joint Board Strategic Plan:

GCHSCP plans to support the Maryhill CCU is in line with and will contribute to the delivery of all strategic priorities as set out in the IJB Strategic Plan 2019-2022. In particular, the priorities of <i>early intervention, prevention and harm reduction, enabling independent living for longer and public protection</i> .
--

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:	Outcomes 1,2,3, 4, 5
--	----------------------

Personnel:	Workforce requirements are detailed in section 5
-------------------	--

Carers:	There are no implications in this paper
----------------	---

Provider Organisations:	There are no implications in this paper
--------------------------------	---

Equalities:	In developing this new service model we will aim to ensure services are equalities sensitive and targeted appropriately. In line with policy, an assessment of the impact of any service changes on protected characteristic groups is being carried out as part of the service development.
--------------------	---

Fairer Scotland Compliance:	There are no implications in this paper
------------------------------------	---

Financial:	This proposal will be funded from within the funding made available by the Scottish Government, which is £282,334 for 2022-23, with an indicative allocation of £547,499 provided for 2023-24.
-------------------	--

Legal:	There are no implications in this paper
---------------	---

Economic Impact:	There are no implications in this paper
-------------------------	---

OFFICIAL

OFFICIAL

Sustainability:	There are no implications in this paper
------------------------	---

Sustainable Procurement and Article 19:	N/A
--	-----

Risk Implications:	Funding for 2023-24 is indicative at this stage and will not be confirmed until 2023-24. This represents a risk to the long term sustainability of providing health care services to the Liliac Centre if funding is not secured as expected.
---------------------------	---

Implications for Glasgow City Council:	None
---	------

Implications for NHS Greater Glasgow & Clyde:	None
--	------

Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	<input type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input checked="" type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

1. Purpose

- 1.1 To provide an update to the IJB on progress made on the health and social care models of service for the CCU in Glasgow, to report on the funding allocations received, and to seek approval to appoint to the posts contained within the healthcare model.

2. Introduction

- 2.1 The Liliac Centre is the CCU in Glasgow and is due to open in October 2022. It will provide safe accommodation for 24 women currently in prison in Scotland. The Bella Centre in Dundee, which is the only other CCU currently planned for Scotland as part of the new national model of custody for women, opened in August 2022 and currently houses 4 women in its 16-bedded units. Both Liliac and Bella are designed to focus on meeting the needs of women in custody while promoting closer community contact and access to local services, with this new approach intended to create sustained stability for women in preparation for successful reintegration back into their communities.

3. Social Care Model

- 3.1 The social care service model was submitted to the Scottish Government and SPS in autumn 2021 and outlined the requirement for 1.0 wte Social Worker for the Liliac Centre. Approval to recruit was gained in autumn 2021, and the social worker came into post in March 2022. To date, the social worker has

OFFICIAL

OFFICIAL

attended *Working in the CCU* training, *Working with Women* training, and is due to undertake operational training in late September. The post holder has visited both the Bella and Lillas Centres and has met some of the SPS staff who will work in Lillas once opened. She has spent time in HMP Barlinnie and HMP Cornton Vale, shadowing the workers and spending time with the teams. She has visited a number of community projects, including the Maryhill Women's Centre, which is a very close neighbour to Lillas. The Centre Manager confirmed that the women who will live in the CCU are as welcome in the centre as any other member of the public. The social worker has also spent time at Tomorrow's Women and has participated in a couple of groups to familiarise herself with the programmes. Once women have been identified to move into the Lillas Centre, the social worker will visit the women to introduce herself and start to build relationships in preparation for their moves.

- 3.2 The HSCP is in the process of updating the Justice Social Work Memorandum of Understanding with SPS to reflect the uniqueness of the Lillias Centre and our contractual obligations around it – which will include the financial arrangements for the social work post.

4. Health Care Model

- 4.1 The Health care service model was submitted to the Scottish Government and SPS in autumn 2021 and outlined a blended model of health care provided from both in-house Prison Health Care (PHC) services and community Mental Health and Alcohol and Drug Recovery (ADR) services. Whilst the SG confirmed its commitment to this model, the absence of written confirmation of the recurring funding allocation has meant that the HSCP has been unable to proceed to recruit to the posts. Progress was made with community Mental Health and Addictions services to agree pathways and access to local services for the women who will live in the Lillas Centre and who would have some level of community access.
- 4.2 However, in June 2022, with ongoing uncertainty over the criteria of the women moving into Lillas, what level of community access they may or may not have, and the governance risks associated with this, a decision was taken to revisit the health care model to focus on in-house provision. A revised model of health care was submitted to SG based solely on PHC provision of services for all 24 women who could potentially move into Lillas. This model will see all nursing care provided by PHC with no access to community Mental Health or Alcohol Drug Recovery Services. As the service beds in, it is hoped that there will be opportunities to shift some of the health provision to community provision in a planned and managed way in line with the original ethos of the service model.

5. Funding

- 5.1 On 1st August, confirmation was received from the Scottish Government of the 2022-23 Board allocation for NHS Greater Glasgow and Clyde to meet the costs associated with the delivery of health care in the CCU (see Appendix 1). Part-year costs for 2022-23 and full year costs for 2023-24 were detailed (see

OFFICIAL

table below), however, funding for 2023-24 is indicative at this stage, and will be confirmed following approval of the annual Scottish Budget by the Scottish Parliament.

- 5.2 Although pharmacy costs were included in the budget, costs were not included in the allocation as NHS Greater Glasgow and Clyde already receives pharmacy allocation from the Scottish Government.
- 5.3 The Scottish Government has also indicated its intention to move towards baselining recurring health costs associated with the CCU once the costs for the new model of delivery have been established and agreed with them.
- 5.4 NHS GGC Allocation

Category	WTE	Costs Oct 2022 – March 2023	Estimated Annual Costs for 2023-2024	Detail
Medical	0.1	16,693	34,213	GP 0.05wte, Cons Psych 0.05wte, + estimated OOH cover
Nursing	6.25	176,019	360,666	TL B7 1.0wte, B6 3.75wte, HSCW 1.5wte
AHP	1.45	41,180	84,390	Advanced OT B6, Art Therapist B6
Psychology	0.6	23,160	47,460	Clinical Psychologist B8A
Start-up costs	N/A	15,000	N/A	Non-recurring: IT, equipment, communications.
General running costs	N/A	10,282	20,770	
Total Cost		282,334	547,499	

6. Recruitment

- 6.1 Although the service is scheduled to open on 10th October 2022, given the aforementioned, there will be a delay to this until the healthcare staff are appointed, inducted and in situ. Although the recruitment process has commenced, no appointments have been made prior to seeking approval from the IJB and there is now an urgency to complete this process for the healthcare staff to minimise the delay as far as possible. NHS induction and training will be augmented by SPS induction and training, as with any staff who take up post in a secure custodial environment.
- 6.2 An indication of how many women are due to move into the Liliacs in October, and what their health care needs are, would assist in phasing the recruitment of staff in the event that posts are difficult to fill.

7. Recommendations

7.1 The Integration Joint Board is asked to:

- a) note the service model and agreed funding to support the Liliac Centre opening; and
- b) agree programme of spend as outlined in section 5.4

OFFICIAL



Direction from the Glasgow City Integration Joint Board

1	Reference number	280922-7
2	Report Title	Lilias Centre Community Custody Unit for Women in Glasgow - Update on Health and Social Care Models of Care
3	Date direction issued by Integration Joint Board	28 September 2022
4	Date from which direction takes effect	28 September 2022
5	Direction to:	NHS Greater Glasgow and Clyde only
6	Does this direction supersede, revise or revoke a previous direction – if yes, include the reference number(s)	No
7	Functions covered by direction	Prison Health Care service
8	Full text of direction	NHS Greater Glasgow and Clyde is directed to implement the recruitment of posts to the Community Custody Unit as outlined in section 5 to support the opening of the Lilias Centre for women in custody.
9	Budget allocated by Integration Joint Board to carry out direction	The total amount allocated to implement the health care service model is £547,499
10	Performance monitoring arrangements	In line with the agreed Performance Management Framework of the Glasgow City Integration Joint Board and the Glasgow City Health and Social Care Partnership
11	Date direction will be reviewed	September 2023

OFFICIAL



Susanne Miller, Chief Officer, Glasgow City Health
and Social Care Partnership
Sharon Wearing, Chief Finance Officer, Glasgow
City Health and Social Care Partnership

1 August 2022

Dear Colleagues,

GLASGOW WOMEN'S COMMUNITY CUSTODY UNIT

I am writing to confirm the 2022-23 Board allocation for NHS Greater Glasgow & Clyde to meet the costs associated with the delivery of healthcare in the new Community Custody Unit (the Liliac Centre) that will be located in Maryhill, Glasgow.

Scottish Ministers are prepared to provide funding for the work as follows:

2022-23	2023-24
£282,334	£547,499

Funding for 2023-24 is indicative at this stage. An annual letter confirming funding will be provided following approval of the annual Scottish Budget by the Scottish Parliament.

The Scottish Government is committed to continuing work with NHS Greater Glasgow and Clyde to provide appropriate financial support for the delivery of healthcare within the Community Custody Unit beyond financial year 2022-23. It is our intention to move towards baselining recurring healthcare costs associated with the Community Custody Unit once the costs for this new model of delivery have been established and agreed with Scottish Government.

Purpose of Funding

This funding is being provided to meet the increase in prison healthcare service delivery costs. This is as per the cost breakdown provided at Annex A.

Spend this financial year

This funding is provided for the current financial year. If an underspend arises or is expected to arise in this financial year, this must be notified to us as soon as possible so we can arrange for this to be returned to Scottish Government. The funds should be used entirely for the purpose outlined above and should not be top sliced or used for any other purpose.

Progress Monitoring and Reporting

Progress monitoring and reporting will take place through engagement with the Scottish Government's Prisoner Healthcare Team at 6 month intervals.

Please direct any questions you may have to Rachel Wallace (Rachel.Wallace@gov.scot).

Yours faithfully

Karen MacNee

Deputy Director, Health Improvement Division

Copy: Pat Togher, Glasgow City Health and Social Care Partnership
Rhoda Macleod, Glasgow City Health and Social Care Partnership

Cost Breakdown 2022-23

Category	WTE	Costs Oct 2022 – March 2023	Estimated Annual Costs for 2023-2024	Detail
Medical	0.1	16,693	34,213	GP 0.05wte, Cons Psych 0.05wte, + estimated OOH cover
Nursing	6.25	176,019	360,666	TL B7 1.0wte, B6 3.75wte, HSCW 1.5wte
AHP	1.45	41,180	84,390	Advanced OT B6, Art Therapist B6
Psychology	0.6	23,160	47,460	Clinical Psychologist B8A
Start-up costs	N/A	15,000	N/A	Non-recurring: IT, equipment, communications.
General running costs	N/A	10,282	20,770	
Total Cost		282,334	547,499	