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Item No: 08

Meeting Date: Wednesday 27th January 2021

**Glasgow City
Integration Joint Board**

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**Older People's Mental Health Strategy
Appin Ward, Stobhill Hospital**

Purpose of Report:

To seek approval for the proposed future use of Appin Ward, Stobhill Hospital.

Background/Engagement:

The Full Business Case for the new mental health wards at Stobhill Hospital was approved by the IJB on [19 September 2018](#) and subsequently by the Health Board on 16 October 2018. The business case proposed two wards; one for adult patients and one for older adults. The older adults ward was originally planned for patients with organic mental health needs but further work has identified that this new purpose-built facility would better meet the needs of long-stay functional patients, and that this would be a significant step forward in delivering on the wider Older People Mental Health (OPMH) Strategy.

Recommendations:

The Integration Joint Board is asked to:

- a) approve the change of use of Appin Ward to meet the needs of functional patients, in line with the wider OPMH Strategy NHSGGC, and receive an update on the wider OPMH strategy later in 2021.

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Relevance to Integration Joint Board Strategic Plan:

The five-year Mental Health Strategy is relevant to all of the IJB's key priorities.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:

The strategy and the proposals contained in this report are relevant to all nine National Health and Wellbeing Outcomes.

Personnel:

The proposals in this report do not change the staffing model for Appin Ward and as such there are no staffing implications arising from this report.

Carers:

The implementation plan will ensure that carers' needs and rights are considered.

Provider Organisations:

Early discussions are underway with the provider affected by these proposals

Equalities:

The OPMH Strategy will ensure mental health services are accessible and meet the needs of all patients in compliance with equality legislation. An [Equality Impact Assessment](#) relevant to the proposed changes to the Appin Ward was completed in 2018. The EQIA will be kept under review and revised as required subject to the outcome of the engagement activity referred to in this report.

Fairer Scotland Compliance:

None

Financial:

A financial framework is currently being developed to support the implementation of the overall OPMH Strategy. This first phase of the strategy can be funded within the budgets which are released from the closure of Birdston and the off-site beds at Rodger Park, representing an estimated saving of £1m, which will be subject to confirmation when the financial framework is complete. This assumes that existing levels of income from other Health Boards continues at the same level. These discussions are on-going. The level available for reinvestment in the community therefore cannot be finalised at this stage but should be between £0.7m and £1m.

Legal:

None

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Economic Impact:	None
Sustainability:	None
Sustainable Procurement and Article 19:	None
Risk Implications:	A risk register will be developed in line with the proposals.
Implications for Glasgow City Council:	None
Implications for NHS Greater Glasgow & Clyde:	The proposals outlined in this report will have implications for the delivery of some services across the Board area.
Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	<input type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input checked="" type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

1. Background

- 1.1 The Older People's Mental Health (OPMH) strategy forms an integral part of the wider development of the [five-year NHSGG&C Mental Health Strategy](#). The clear direction of travel for the OPMH mental health system and in line with the national mental health strategy includes:
- a significant reduction in OPMH inpatient bed capacity;
 - reinvestment of resources in alternative and enhanced community services;
 - the need to develop stronger transition arrangements between Adult and OPMH services;
 - the development of a GG&C-wide service model for dementia services; and,
 - the development of an integrated workforce plan.
- 1.2 Work on the draft OPMH strategy is at an advanced stage and is due to be reported to IJBs along with the updated adult mental health strategy later in 2021. In respect of inpatient services benchmarking information demonstrates that by most measures NHSGG&C has a high provision of OPMH beds per head of population. In 2019 the UK mean rate per 10,000 population was 4.29. NHSGG&C's mean was more than double at 9.84 beds per 10,000 registered population. This analysis indicates significant scope to shift the balance of care from Acute Admission and Hospital Based Complex Care (HBCC) beds to community services and support.

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- 1.3 HSCP Chief Officers have challenged the OPMH Strategy Group to develop specific proposals in relation to future OPMH beds capacity and reinvestment in community alternatives. These proposals are due to be presented to Chief Officers shortly.
- 1.4 Thereafter the proposals will be presented for appropriate approval by all six IJBs and the Health Board and subject to appropriate public, staff and stakeholder engagement, including a site impact assessment.
- 1.5 These proposals are being developed based around two key givens:
 - i) that the overall number of inpatient and HBCC beds will reduce over time; and,
 - ii) that offsite commissioned capacity will be prioritised for early consolidation as part of this overall reduction.

2. Appin Ward Development

- 2.1 Pending the development of the fuller plan an opportunity to make initial progress against this plan has arisen as a consequence of the completion in September 2020 of the purpose built Appin ward at Stobhill Hospital.
- 2.2 This ward had originally been commissioned to accommodate the closure of offsite long stay dementia beds at Birdston Care Home. A deliberate flexibility has been incorporated into the ward design at Appin, enabling it to be utilised not only for long stay dementia, but also OPMH functional long or short-stay, adult mental health care, or even for non-mental health care as it was designed with single room en-suite accommodation.
- 2.3 Given higher than expected turnover rates at Birdston's dementia unit the assumed requirement to use Appin Ward for this patient cohort has not materialised in practice. Instead the intention now would be to utilise that capacity for long-stay functional patients, as the build design permits.
- 2.4 As well as being in line with the OPMH strategy this pragmatic approach would also allow the HSCP to move patients from Rodger Park, and transfer three patients who are occupying under pressure beds in acute assessment wards in North Glasgow. This proposed change of use has been approved by the Health Board's Corporate Management Team.

3. Rodger Park Care Home Offsite Beds

- 3.1 Glasgow City HSCP currently has an arrangement with Advinia for the provision of 20 OPMH long-stay beds at Rodger Park Care Home in Rutherglen (10 x functional; 10 x dementia).
- 3.2 With respect to current occupancy:
 - Millhouse Dementia Unit currently has five occupied and five vacant beds. Two of the patients are from Glasgow and the others are from South Lanarkshire. With one of the five patients ready for discharge, the intention would be to

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transfer the remaining four (one Glasgow patient and three South Lanarkshire) patients to vacant OPMH beds in the NHS estate, subject to agreement with the patients, and their families.

- Woodburn Functional Unit currently has eight occupied and two vacant beds. Six of the patients are from Glasgow; one is from South Lanarkshire; and one is from East Renfrewshire. One of the Glasgow patients is ready for discharge and the intention would be to transfer the remaining seven patients to the new purpose-built Appin ward at Stobhill.

3.3 Following engagement with patients and families the intention would be to transition out of Rodger Park over the five months to end March 2021.

3.4 Ten existing patients would transfer to Appin Ward (seven from Rodger Park; three from North Sector OPMH Acute Assessment). The remaining ten beds would be utilised through the admission of new OPMH functional patients.

4. Engagement

4.1 In line with NHS requirements an outline communications and engagement plan has been developed as part of the implementation and includes actions to engage with patients, families, carers and other key stakeholders.

5. Next Steps

5.1 The next steps in the process of transitioning to full use of Appin Ward and the transfer of patients from Rodger Park Care Home would be:

- to engage with affected patients and families;
- to conclude financial framework for the overall OPMH strategy; and,
- to conclude transition to Appin and from Rodger Park by 31 March 2021.

6. Recommendation

6.1 The Integration Joint Board is asked to:

- a) approve the change of use of Appin Ward to meet the needs of functional patients, in line with the wider OPMH Strategy NHSGGC, and receive an update on the wider OPMH strategy later in 2021.



Direction from the Glasgow City Integration Joint Board

1	Reference number	270121-08
2	Report Title	Older People's Mental Health Strategy: Appin Ward, Stobhill Hospital
3	Date direction issued by Integration Joint Board	27 January 2021
4	Date from which direction takes effect	27 January 2021
5	Direction to:	NHS Greater Glasgow and Clyde only
6	Does this direction supersede, revise or revoke a previous direction – if yes, include the reference number(s)	No
7	Functions covered by direction	Older People Mental Health Services
8	Full text of direction	NHS Greater Glasgow and Clyde is directed to implement the change of use of the Appin Ward, Stobhill Hospital, to meet the needs of long stay functional patients as detailed in this report, in line with the wider OPMH Strategy NHSGGC.
9	Budget allocated by Integration Joint Board to carry out direction	The change of the use of the Appin Ward as outlined in this report and via this Direction shall be achieved through re-direction of the existing budget for the provision of places at Rodger Park Care Home to be transferred to Appin Ward, and therefore does not require any additional budget allocation from the IJB.
10	Performance monitoring arrangements	In line with the agreed Performance Management Framework of the Glasgow City Integration Joint Board and the Glasgow City Health and Social Care Partnership.
11	Date direction will be reviewed	27 January 2022