

OFFICIAL



Item No: 9

Meeting Date: Wednesday 29th January 2020

Glasgow City Integration Joint Board

Report By: Susanne Millar, Interim Chief Officer

Contact: Michael Robinson, Senior Officer, Alcohol and Drug Partnership

Tel: 0141 276 6668

ALCOHOL AND DRUG PARTNERSHIP: INVESTMENT PLAN UPDATE

Purpose of Report:	To advise the Integration Joint Board (IJB) on the development plans for investing the 2019/20 second year allocation of Scottish Government funding for alcohol and drug services.
Background/Engagement:	<p>The Scottish Government published 'A Nation with Ambition Programme' in 2017 and within this there was a commitment to invest an additional £20m in alcohol and drug services.</p> <p>This follows a report supported by the IJB on 8th May 2018 which outlined the development process in anticipation of funds and the report of 12th December 2018 outlining guidance and the priorities for additional investment.</p>
Recommendations:	<p>The Integration Joint Board is asked to:</p> <ol style="list-style-type: none">note the proposals outlined in this report;approve the additional planned activity funded from the Scottish Government ADP funding; andnote the plan to jointly host a UK wide Drug Death Summit with the Scottish Government in Glasgow early 2020.

Relevance to Integration Joint Board Strategic Plan:

The development of proposals supports the attainment of a number of aspects of the stated vision of the IJB, including:

- Striving for innovation
- Designing and delivering services around the need of individual carers and communities

OFFICIAL

OFFICIAL

- Focussing on being responsive to Glasgow's population and where health is poorest
- Supporting vulnerable people and promoting social well-being.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:	The proposed developments relate to outcomes 1,3,4,7 and 9
Personnel:	Recruitment has been undertaken to support delivery of this programme.
Carers:	Continued engagement with carer representatives has led to a better informed prioritisation process with respect to the new funding and support for the balance of investments.
Provider Organisations:	Enhancing the future role of provider organisations in support of new models of care will be key to implementing the proposed developments. These proposals ensure that our engagement with the voluntary and independent sectors remains a vital part of the implementation of the plans.
Equalities:	Inequality, alcohol and drug issues, mental health and human rights are inextricably linked. As part of the development work for the implementation of the proposals, equalities impact assessment will be undertaken for all aspects of the service development
Fairer Scotland Compliance:	By developing proposals to address alcohol and drug-related issues within the city the HSCP will contribute to alleviating the socio-economic disadvantage experienced across the city.
Financial:	This programme of investment is fully funded from the ADP Funding secured from the Scottish Government.
Legal:	The Safer Drug Consumption Facility will require significant legal changes and this is an ongoing process. The Enhanced Drug Treatment Service has required approval from both the Home Office and Scottish Government to meet required standards.
Economic Impact:	A positive impact is expected with the creation of new, enhanced services, this should also create a reduction in public nuisance, public injecting and littering.
Sustainability:	The Scottish Government funding is secure for 3 years 2018 to 2020. This will permit system wide transformation to be developed.

OFFICIAL

OFFICIAL

Sustainable Procurement and Article 19:	None	
Risk Implications:	As the process of developing proposals continues to evolve, a full risk register for each bid will be developed. In terms of the major investments in the SDCF and EDTS, these have already been considered by the IJB.	
Implications for Glasgow City Council:	None	
Implications for NHS Greater Glasgow & Clyde:	None	
Direction Required to Council, Health Board or Both	Direction to:	
	1. No Direction Required	
	2. Glasgow City Council	
	3. NHS Greater Glasgow & Clyde	
	4. Glasgow City Council and NHS Greater Glasgow & Clyde	✓

1. Purpose

- 1.1 The purpose of the report is to update the Integration Joint Board on the investment plans for the 2019/20 second year allocation of Scottish Government funding for alcohol and drug services.

2. Background

- 2.1 In September 2017 the Scottish Government published 'A Nation with Ambition Programme' and within this there was a commitment to invest an additional £20m in alcohol and drug services. This was followed by 'Rights Respect and Recovery' and the 'Alcohol framework' in November 2018 that would help Alcohol and Drug Partnerships (ADPs) shape their planning around this new investment.
- 2.2 On [12 December 2018](#), the IJB agreed a three year investment programme for the additional funds from Scottish Government to support this programme.
- 2.3 On the 2nd August 2019 the Scottish Government issued guidance on year two monies. Within the Scottish Government letter they emphasise that the local investment funds allocation should be spent on provision of projects and services which deliver locally agreed outcomes in relation to reducing the use of and harm from alcohol and drugs. Projects should be agreed in partnership through ADPs.

3. Update on Investment Programme

- 3.1 The table below provides a summary of the investment programme approved for year 2. This totals £2.034m and shows a forecasted spend of £1.543m, which represents an underspend of £0.491m. The table highlights the main reasons for the underspend, which are mainly as a result of delays in start dates linked to recruitment and changes to staff profiles required for delivery.

OFFICIAL

Projects	2019/20 IJB approved spend for Yr 2 of LIF program £000's	2019/20 Projected outturn £000's	2019/20 Projected variance £000's	Comments
Safer Drug Consumption Facility	100	-	100	Project requires change to law prior to implementation; year 2 funding allocation realigned to Enhanced Drug Treatment Service.
Enhanced drug treatment service	400	626	-226	The EDTS service is fully staffed earlier than previously anticipated, this was possible due to realignment of funds from Safer Consumption & MDT Outreach services
Delivery of new Peer Harm Reduction program	53	30	23	Slippage on start date for Program manager
Specialist Alcohol Care and Treatment Services in GP Practices	238	172	66	Revised staff profile
Screening for Early Fibrotic Liver Disease (pilot)	44	30	14	Slippage on start of program
Glasgow City Recovery Communities	250	200	50	Slippage on various bids
Multi-disciplinary outreach teams	642	280	362	Revised staff profile; allocation partly realigned to Enhanced Drug Treatment Services
Young person Alcohol +Drug Recovery Team	63	45	18	Revised staff profile and delayed start of project
Recovery Homework groups for children	60	55	5	
Multiple Risk Mental health - Children & YP	75	46	29	Delayed start
Prevention + Education Workforce Development	109	59	50	Delayed start
Total Approved Projects	2,034	1,543	491	

OFFICIAL

4. Proposals for Further Investment

- 4.1 In order to fully utilise the Scottish Government's funding, Glasgow City ADP has developed a range of proposals that takes forward key HSCP strategic objectives which are recommended for additional investment in 2019/20 and 2020/21. (Detail of projects 15-39 are included in Appendix 1).

Project no.		19/20	20/21
15	Enhanced drug treatment service- Hunter St Refurbishment	700	0
16	Enhanced drug treatment service- Triple Quadruple Spectrometer	260	0
17	Family support	50	0
18	Prison recovery care workers	90	90
19	City centre engagement group/Cities with ambition	11	11
20	A&E youth intoxication service	0	85
21	Safer Choices Central Station plan	8.5	0
22	Harm reduction for security staff/stewards	6	0
23	STORM Training- suicide prevention training	50	0
24	ASIST Training-suicide prevention training	27	0
25	Pharmacy outreach team- support worker	20	20
26	Pharmacy outreach team- resilience training	29.5	0
27	EDTS Furnishings	10	0
28	Glasgow Alcohol and drug advocacy service	50	50
29	BME Community intelligence gathering	15	0
30	BME Faith Works	6	0
31	HIV testing in city Centre & localities	108	208
32	Etizolam test pilot South	17	0
33	Optimal dosage peer research	16	0
34	SCDF Message Forming Survey	6	0
35	BME Community Animation	7	0
36	Drug related death summit	10	0
37	Service user journey animation	7	0
38	Steps to Excellence	10	0
39	Safer Choices	30	30
	Total Investment proposals	1,544	494

- 4.2 This represents a total spend of £3.087m in 19/20 which will be funded from the core allocation of £2.054m and £1.033m from the £2.002m carried forward from 2018/19. Proposed expenditure for 20/21 can be funded from the Year 3 financial framework funded by Scottish Government allocation.

5. Drug Death Summit

- 5.1 A UK wide Drug Death Summit, to be jointly hosted by the Minister for Public Health, Joe Fitzpatrick and Glasgow City ADP is intended for early this year in the City Chambers. Glasgow ADP has begun planning potential inputs from our partners including our Recovery Communities, Police Scotland and Public Health. Current information from the Scottish Government advises that this will be high

OFFICIAL

level, relatively small event. They are currently identifying speakers and guests and will keep us informed as they progress.

5.2 Glasgow continues to be represented at the national Drug Death Task Force by the Interim Chief Officer.

6. Recommendations

6.1 The Integration Joint Board is asked to:

- a) note the proposals outlined in this report;
- b) approve the additional planned activity funded from the Scottish Government ADP funding; and
- c) note the plan to jointly host a UK wide Drug Death Summit with the Scottish Government in Glasgow early 2020.



DIRECTION FROM THE GLASGOW CITY INTEGRATION JOINT BOARD

1	Reference number	290120-9
2	Report Title	Alcohol And Drug Partnership: Investment Plan Update
3	Date direction issued by Integration Joint Board	29 th January 2020
4	Date from which direction takes effect	29 th January 2020
5	Direction to:	Glasgow City Council and NHS Greater Glasgow and Clyde jointly
6	Does this direction supersede, revise or revoke a previous direction – if yes, include the reference number(s)	No
7	Functions covered by direction	Glasgow City ADP
8	Full text of direction	Glasgow City Council and NHS Greater Glasgow and Clyde are directed to allocate funding to implement the proposals as outlined in sections 3.1 and 4.1 of this report.
9	Budget allocated by Integration Joint Board to carry out direction	The budget allocation to fund the proposals outlined in this report is £3,087m for 2019/20 and £0.494m to be funded from the financial allocations described in this report.
10	Performance monitoring arrangements	In line with the agreed Performance Management Framework of the Glasgow City Integration Joint Board and the Glasgow City Health and Social Care Partnership.
11	Date direction will be reviewed	January 2021

OFFICIAL

Appendix 1

Glasgow ADP- Additional Spend Proposals - 12th November 2019

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
15	Saket Priyadarshi	<p>Enhanced Drug Treatment Service (EDTS) - Hunter Street Refurbishment</p> <p>Renovations on identified site of EDTS to allow the building to meet the requirements of the service and the Home Office license.</p> <p>ADP funding of £700k contributed to the EDTS and reception area works, with the remaining funding of £0.5m from the HSCP.</p>	700,000	
16	Saket Priyadarshi	<p>Triple Quadruple Mass Spectrometer</p> <p>The Glasgow Alcohol and drug recovery services require 2 new urine screening tests to be undertaken:</p>	260,000	

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		<p>1. The enhanced drug screen test: Drug trends across Greater Glasgow and Clyde have changed significantly in the last 5 years with a very significant rise in use/abuse of atypical benzodiazepines and gabapentinoids. These drugs are increasingly implicated in drug deaths and harms. The current toxicology services are based on previous patterns of drug use and do not have capacity to test for current street drugs. The mass spectrometer would allow the GGC tox services to provide these tests which would give clinicians objective evidence of current drug use and so allow for more meaningful assessment of drug users, their treatment reviews and plans; as well as allow services to audit urine toxicology results as an outcome. This is a much needed development in the</p>		

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		<p>management of drug users in all drug services (and acute and primary care as well).</p> <p>2. Illicit Heroin v's Diamorphine Differentiation Test. This test is limited to the new EDTS (heroin assisted treatment) where it will allow clinicians to objectively confirm abstinence from street heroin in order to make decisions about continuation of treatment, levels of support required and dosage changes. The availability of this test will also inform any audit and evaluation of effectiveness of heroin assisted treatment.</p> <p>NHS GG&C Department of Clinical Biochemistry currently are not able to deliver these tests, since they have neither the equipment nor the staff. This bid, if successful would ensure the availability of these tests.</p>		

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
17	Susan Orr	<p>Family Support</p> <p>New investment aligning with Action 15 funding to enable a more coordinated approach to the delivery of family support to children affected by parental substance use.</p>	50,000	
18	Kelda Gaffney	<p>Prison Recovery Care Workers</p> <p>The proposal is to create visible and active recovery opportunities within prison settings and establish links to recovery opportunities in the community that can be utilised upon liberation from the prison, setting to break the cycle of repeat offending due to the individuals alcohol or drug use.</p>	90,000	90,000
19	Carole Hunter/TPS	<p>City Centre Engagement Group</p> <p>Following the recommendations of the 'Taking away the Chaos' report, the City Centre Harm Reduction Action Group tasked members with the development of plans to engage with active public injectors in the city centre as a target group, record the issues</p>	11,000	11,000

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		raised and report any emerging themes through ADP Harms Group.		
20	Julie Gordon/GCA	<p>A&E Youth Intoxication Early Intervention Service</p> <p>To meet the health needs identified by the alcohol & drug intoxication reports, and in response to the rise in the death rate of young adults, Glasgow HSCP has proposed the development of 'A&E Youth Intoxication Early Intervention Service' for young people at risk from alcohol and drugs.</p>	<p>0</p> <p>Unable to recruit this year</p>	85,000
21	Lise Fisher/Barnardo's	<p>Safer Choices Central Station Plan</p> <p>Safer Choices provides support to children and young people aged 18 years and under to identify risk and devise strategies to minimise harm, particularly in relation to sexual exploitation. We particularly support young people who are 'at risk' in and around Glasgow City Centre.</p>	8,500	0

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		<ul style="list-style-type: none"> 2 Street work shifts per week for 2 workers (on each shift), for 4 hours (6-10pm) for 6 months. 		
22	Lise Fisher/ Security	<p>Harm reduction for security staff/stewards</p> <p>To train security staff on harm reduction methods prior to major festivals and events. This will allow greater preparedness for events, earlier interventions and better management of incidents.</p>	6,000	0
23	Lorraine Cribbin/ Pauline Toner	<p>STORM Training Addictions/ Suicide Prevention</p> <p>Facilitator Training for 20 staff across the Alcohol and Drug Recovery Service. Staff in the ADRS currently have limited access to ASIST training. The aim of the proposal is to help reduce the numbers of deaths by suicide by utilising evidence based training at the right level and context to experienced staff responsible for engaging complex individuals at risk of suicide.</p>	50,000	0

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
24	Lorraine Cribbin/ Pauline Toner	<p>ASIST Training</p> <p>The aim is to deliver the above course to increase the number of ASIST trainers within Glasgow City available to the Glasgow City ADP to help reduce the numbers of deaths by suicide.</p>	27,000	0
25	Carole Hunter/ Simon Community	<p>Pharmacy Outreach Team Support Worker</p> <p>Prioritising the immediate needs of homeless patients on outreach involves prescribing for physical and mental health problems first, to build trust, followed by referral to specialist services.</p>	19,857	19,857
26	Carole Hunter/Simon Community	<p>Pharmacy Outreach Team- Resilience Training</p> <p>We are proposing to develop resilience training that changes expectations about working with this client group and giving people the psychological knowledge and practical skills to look after themselves and their colleagues.</p>	29,500	0

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
27	Saket Priyadarshi	<p>EDTS Furnishings</p> <p>The refurbished EDTS building, whilst delivered to a high standard and meeting the clinical needs of the service, requires internal decoration/artwork to achieve a welcoming and psychologically informed environment for service users.</p>	10,000	
28	Gillian Ferguson/ The Advocacy Project	<p>Glasgow Alcohol & Drug Advocacy Service</p> <p>Additional investment to allow the Glasgow Alcohol and Drug Advocacy service to extend its capacity and advocate for more people with alcohol and drug issues across the city.</p>	50,000	50,000
29	Lynn MacDonald/ Minority Communities Addiction Support Services (MCASS)	<p>BME Community Intelligence</p> <p>Gather community intelligence re the size and nature of the drug and alcohol issues within BME communities in Glasgow, particularly the Glaswegian South Asian community.</p>	15,000	0

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
30	Lynn MacDonald/ MCASS	<p>BME Faith Works</p> <p>Investment for 1 year to allow service to continue the alcohol and drug awareness raising work with community and faith leaders in BME communities in Glasgow</p>	6,000	
31	Kelda Gaffney	<p>HIV testing & Locality HIV testing</p> <p>The aim of this proposal is to increase new and repeat HIV testing within Alcohol and Drug Recovery Services and Homeless Addiction Services within Glasgow City.</p> <p>The model proposed is 6 WTE Band 3 Healthcare Support Workers (HCSW) are employed, fixed term, 18 months and working under supervision of our trained nurses, they will support the HIV agenda.</p> <p>It is also proposed that Waverley Care employ an additional full time outreach worker to work as part of the street team in Glasgow city centre. The role will focus on increasing testing amongst the city</p>	108,000	208,000

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		centre homeless population and will collaborate with key agencies working with this population to identify and develop testing opportunities in the city centre.		
32	Trina Ritchie	<p>Etizolam Test Pilot South</p> <p>Novel benzodiazepines (e.g. Etizolam) were reported as present in almost two thirds of Glasgow’s drug deaths. Little information exists regarding the increasing prevalence of novel benzodiazepine-type drug use among people in opioid replacement therapy (ORT). This audit will describe benzodiazepine-type drug use in individuals in ORT treatment, supporting development of interventions to minimise drug-related harms.</p>	17,000	
33	Trina Ritchie/SDF	<p>Optimal Dosage Peer Research</p> <p>Analysis of GADRS ORT prescribing at the Substitute Prescribing Management Group identified that a significant number</p>	16,000	

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
		<p>of service users were on suboptimal doses of ORT. GADRS commissioned an SDF project to examine the reasons and issues behind this finding. The project consists of:</p> <ul style="list-style-type: none"> • design of materials and volunteer training • electronic staff survey • service user interviews and staff focus groups • data analysis and reporting 		
34	Saket Priyadarshi	<p>SCDF Message Forming Survey</p> <p>A study looking at the media portrayal of the SCDF debate in Glasgow.</p>	6,000	
35	Lynn MacDonald/Ogilvies	<p>BME Community Animation</p> <p>An animation, accessed on social media, targeted at Glasgow’s BME communities to raise awareness of GADRS and address identified barriers to using the GADR services.</p>	7,000	

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
36	Pat Togher	<p>Drug Related Death Summit</p> <p>A UK wide Drug Related Death Summit- hosted jointly by Glasgow and Scottish Government- planned for March 2020</p>	10,000	
37	Angela Dowdalls/ Ogilvies	<p>Service user Journey Animation</p> <p>An animation, accessed on social media, raising awareness of new services and pathways in Glasgow for people who use drugs and alcohol.</p>	7,000	
38	Kelda Gaffney	<p>Steps to Excellence</p> <p>The programme is known as the foundation training for individuals to progress their recovery journeys. It is internationally recognised and aimed at improving and enriching people's lives. It offers learners the opportunity to take a fresh look at their current way of life; enables them to see how much they are truly capable of achieving and offers them the tools to make positive change.</p>	10,000	

OFFICIAL

Project number	Lead(s)	Specific Activity	Oct 2019 –Mar 2020	Apr 2020- Mar 2021
39	Kelda Gaffney	Barnardos Safer Choices- match funding for Corra bid Barnardos have successfully applied for funding to Corra for a new project that will focus on young people vulnerable to criminal exploitation in Glasgow. The ADP has agreed to match this funding	30,000	30,000