



Item No: 9

Meeting Date: Wednesday 25th January 2023

Glasgow City Integration Joint Board

Report By: Sharon Wearing, Chief Officer, Finance and Resources

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Glasgow City Integration Joint Board Budget Monitoring for Month 8 and Period 9 2022/23

Purpose of Report:

This report outlines the financial position of the Glasgow City Integration Joint Board as of 30th November (Health) and 18th November (Council) and highlights any areas of budget pressure and actions to mitigate these pressures.

Background/Engagement:

The financial position of Glasgow City Integration Joint Board is monitored on an ongoing basis throughout the financial year and reported to each meeting of the Board.

Governance Route:

The matters contained within this paper have been previously considered by the following group(s) as part of its development.

- HSCP Senior Management Team ☒
Council Corporate Management Team ☐
Health Board Corporate Management Team ☐
Council Committee ☐
Update requested by IJB ☐
Other ☐
Not Applicable ☐

Recommendations:

The Integration Joint Board is asked to:

- a) note the contents of this report;
b) approve the budget changes noted in section 3;

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	c) note the update at section 5.8 on the Council's funding of the pay settlement for 2022/23; and d) note the summary of current Directions (Appendix 2).
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Relevance to Integration Joint Board Strategic Plan:

This report outlines expenditure against budget in delivery of the range of Health and Social Care services described within the Integration Joint Board Strategic Plan 2019-22.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome:	Not applicable at this time.
Personnel:	Not applicable at this time.
Carers:	Expenditure in relation to Carers' services is included within this report.
Provider Organisations:	Expenditure on services delivered to clients by provider organisations is included within this report.
Equalities:	Not applicable at this time.
Fairer Scotland Compliance:	The expenditure on services supports the delivery of a Fairer Scotland.
Financial:	Actions required to ensure expenditure is contained within budget.
Legal:	Not applicable at this time.
Economic Impact:	Not applicable at this time.
Sustainability:	Not applicable at this time.
Sustainable Procurement and Article 19:	Not applicable at this time.
Risk Implications:	None at this time.
Implications for Glasgow City Council:	None at this time.
Implications for NHS Greater Glasgow & Clyde:	None at this time.

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Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	☐
2. Glasgow City Council	☐
3. NHS Greater Glasgow & Clyde	☐
4. Glasgow City Council and NHS Greater Glasgow & Clyde	☒

1. Purpose

- 1.1 This monitoring statement provides a summary of the financial performance of Glasgow City Integration Joint Board for the period 1 April 2021 to 30th November 2022 (Health), and to 18th November 2022 (Council).
- 1.2 It is based on information contained in the respective financial systems and includes accruals and adjustments in line with its financial policies.

2. Summary Position

- 2.1 Net expenditure is £0.599m lower than budget to date. Gross expenditure is £1.310m (0.14%) overspent and income is over-recovered by £1.909m (1.84%).
- 2.2 Appendix 1 shows the current budget variance by both care group and subjective analysis.

3. Budget Changes

- 3.1 Throughout the financial year, adjustments are made to the original approved budget as a result of additional funding allocations and service developments. To period Month 8/Period 9 the net expenditure budget has increased by £1.669m. The changes to the gross expenditure and income budgets are analysed in the table below.

Explanation	Changes to Expenditure Budget	Changes to Income Budget	Net Expenditure Budget Change
Alcohol Brief Intervention Funding	£186,493	£0	£186,493
Associated Cost of Teaching (ACT) Funding	£1,215,892	£0	£1,215,892
National Online Sexually Transmitted Infections & Blood Borne Virus Testing Project	£83,443	£0	£83,443
NHS Education Scotland (NES) Income: Medical Training Grades	£280,000	£-280,000	£0
NHS Education for Scotland (NES) Income: Psychology Programs	£140,000	£-140,000	£0
Other External Income: NES Taskforce; West of Scotland Sexual	£213,046	£-213,046	£0

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Assault Recovery Centre; Child Forensic Funding			
Weigh to Go Funding	£151,000	£0	£151,000
Other Minor Budget Adjustments	£31,539	£894	£32,433
Total	£2,301,413	-£632,152	£1,669,261

4. Transformation Programme

- 4.1 The overall savings target for 2022/23 is £6.141m. At this stage of the year, it is anticipated that actual savings realised will be £5.966m representing 97% of the target
- 4.2 The unachieved savings target from prior years is £2.919m. At this stage of the year, it is anticipated that £2.490m is forecast to be achieved. Delivery of savings had been impacted by the need to focus resources in responding to COVID-19. Programme boards have re-commenced to support major savings initiatives; however, it is anticipated that full delivery will not be achievable in 2022-23.
- 4.3 The savings realised are reflected in the overall financial position reported in this monitoring statement.

5. Reasons for Major Budget Variances

5.1 Children and Families

- 5.1.1 Net expenditure is underspent by £1.018m.
- 5.1.2 Employee costs are underspent by £0.253m. An underspend of £1.885m is due to vacancies and turnover, with ongoing recruitment taking place in a challenging market. This is offset by an overspend in overtime in the Children's Houses of £0.840m mainly due to covering staff absence. In addition, there are £0.779m additional costs relating to the pay award which has not been fully funded.
- 5.1.3 Purchased Services and Transfer Payments are overspending by £0.790m. Within this, there are overspends in Direct Payments of £0.791m and Direct Assistance of £1.092m which reflects current levels of demand and support required in these areas. This is offset by underspend in Provided Fostering of £0.856m and Personalisation for Children with a Disability of £0.266m which are also reflective of demand for placements.
- 5.1.4 Income is showing an over-recovery of £1.577m and relates mainly to income for Unaccompanied Asylum Seeking Children from the Home Office.

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5.2 Adult Services

- 5.2.1 Net expenditure is underspent by £0.054m.
- 5.2.2 Employee cost are underspent by £1.669m. This is due to vacancies within Learning Disability (£1.255m), Alcohol and Drug Recovery Services (£0.617m), Prison Services (£0.551m), Sexual Health Services (£0.311m), Police Custody Health Care (£0.258m) and Management and Support (£0.222m). This is offset by the impact of the pay award (£0.324m), and an overspend in Mental Health Services (£1.221m) due to ongoing bank/agency expenditure to cover vacancies within inpatient wards. Recruitment continues across all services however this financial position reflects the challenges of recruiting in the current market.
- 5.2.3 This is offset by an overspend in Homelessness of £9.546m of which £6.714m has been recovered from COVID funding, resulting in a net overspend of £2.832m. Employee costs are underspent by £0.429m as a result of vacancies, however this is offset by the impact of the pay award (£0.260m) resulting in a net underspend of £0.169m. Property costs and supplies are overspending by £2.166m reflecting an increase in demand resulting in increased expenditure in a number of areas including bed and breakfast accommodation, increase in temporary furnished flats and associated repairs and maintenance compared to pre pandemic levels. This has been compounded by an increase in inflationary pressures due to current market conditions in areas such as utility costs and accommodation charges. In addition, homelessness income is under-recovered by £1.726m which is in the main due to a housing benefit subsidy under-recovery based on current recovery levels. These costs are partly offset by an underspend in third party and transfer payments of £0.873m due to residual budget following a review of commissioned services and due to the £1.000m housing option investment not currently being committed to spend.
- 5.2.4 Action is underway to address this position which includes, investigation into charging arrangements relating to historical storage of service user's furniture/personal belongings upon leaving temporary accommodation; provision of additional staffing resources to accelerate transition from Bed & Breakfast to Temporary Furnished Flats aiming to ensure full utilisation of void properties, and a review of income streams to ensure full cost recovery of homelessness services. Demand is increasing and it is anticipated that this overspend will continue to grow during the remainder of this year.
- 5.2.5 Supplies are overspent by £0.461m as a result of one-off non-recurring spend approved to support service delivery and ongoing pressure on the community Mental Health drugs budget.
- 5.2.6 Third Party and transfer payments are underspent by £1.214m as a result of under occupancy in residential and supported living services within Alcohol and Drug Recovery Services partly offset by an overspend on MH Extra Contractual Referrals.
- 5.2.7 Income is showing an over recovery of £0.422m in Direct Payment income, reflecting recoveries of unused self-directed support budgets and £0.204m in Mental Health due

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to NES income for Trainee Doctors and income from other Health Boards for use of our Perinatal beds.

5.3 Older People and Physical Disability

- 5.3.1 Net expenditure is overspent by £0.315m.
- 5.3.2 Employee costs are overspent by £1.424m. This figure includes additional costs due to the use of agency and overtime within directly provided services to cover continued high staff sickness levels, a shortfall in funding for the pay award of £3.2m which is offset by staff turnover and vacancies as a result of the continued challenges around recruitment.
- 5.3.3 Purchased services are underspent by £1.312m. Older People Purchased Care Homes is currently reflecting a £0.521m overspend, admissions are 13.2% lower than planning assumptions and discharges are 4.5% higher than planning assumptions year to date. The overspend in Purchased Care Homes is offset by underspends within Supported Living and Day Care, this is reflective of current demand levels for these services and will be closely monitored during the year as demand continues to return to pre-pandemic levels.
- 5.3.4 Carers Service are underspent by £0.265m. The ability to fully implement the additional work planned for 22/23 has been impacted by the ability of providers to commence service delivery mainly due to challenges in terms of staff recruitment. There has also been delays in the start dates of programmes which has resulted in part-year underspends.
- 5.3.5 Transport has an overspend of £0.534m relating to high vehicle repair costs due to an ageing fleet and the increased fuel costs.

5.4 Resources

- 5.4.1 Net expenditure is underspent by £0.079m.
- 5.4.2 Employee costs are overspent by £0.370m. Based on the estimated pay award costs there is an overspend of £0.997m due to the predicted shortfall in funding. This is offset by an underspend of £0.652m due to vacancies and turnover with recruitment plans continuing to be progressed to attempt to fill vacancies as quickly as possible, however this underspend reflects the challenges of recruiting in the current employment market.
- 5.4.3 Premises costs are overspent by £0.115m mainly with respect to security and refuse disposal costs in Health Centres.
- 5.4.4 Transport Costs are overspent by £0.305m due to taxi and external vehicle hires increased charges and higher fuel costs.
- 5.4.5 Supplies and Services are overspent by £0.337m. There is an overspend of £0.615m mainly for one-off investment in IT infrastructure to support both service delivery and the implementation of the Eclipse system. Technical Care Services are reporting an

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overspend of £0.788m which reflects increased activity levels within the Community Store Service and is offset by their income of £0.723m. There is also an over recovery of income of £0.170m in relation to Supported Employment and Money Advice Services.

5.5 Criminal Justice

5.5.1 Net expenditure is underspent by £0.080m.

5.5.2. This relates to the non-grant element of funding which has underspends of £0.040m in Supplies and Services and £0.040m in Purchased Services.

5.6 Primary Care

5.6.1 Primary Care is showing an overspend position of £0.316m.

5.6.2 Vacancies within Prescribing Support Services and Health Improvement teams are resulting in an underspend of £0.557m. This is partly offset by minor overspends within Supplies & Services of £0.044m and Third Party of £0.035m.

5.6.3 Prescribing is currently reporting an overspend of £0.780m which is summarised in the table below.

Main Areas	£m
Schedule 4 GIC (Gross Ingredient Cost) – main GP prescribing budget	4.229
Other <i>including discounts & rebates</i>	-1.794
Net Spend	2.435
Use of Reserves (Pro-Rata) to Off-Set	1.655
Position After Application of Reserves	0.780

5.6.4 Prescribing volumes remain volatile this year and prices have also been subject to fluctuation due to short-supply; in addition, there are one-off windfalls from discount rebates and tariff swap reduction.

5.6.5 The IJB still holds earmarked reserves of £1.308m to offer a contingency in this budget due to the risk associated with pricing. Based on current trends it is anticipated that this reserve will be required to be used in full in 2022-23.

5.7 Response to COVID-19

5.7.1 To date the IJB has received £65.2m of funding for COVID-19 for 2022-23. Costs of £10.8m have been incurred this year to date.

5.7.2 Full year costs of £20.7m are anticipated. This forecast will not fully utilise the funding available. The Scottish Government have advised that funding not required for COVID expenditure will be required to be returned to Scottish Government. Based on current forecasts, it is estimated that £44.5m will be required to be returned to the Scottish Government. The Scottish Government

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have provided assurances that all COVID costs for 2022-23 will be funded and any reclaim take cognisance of the final spend position.

5.8 Update on Council Pay Settlement for 2022/23

- 5.8.1 Officers have continued to have discussions with the Council in relation to the IJB's proportionate share of the additional funding secured from Scottish Government for the 2022/23 local government pay settlement. The Council has now confirmed that no funding will be provided. This has no impact on the outturn presented to the IJB in November which was completed with an assumption that no funding would be provided. The implications for the IJBs 2023/24 budget will be reported to the IJB in March 2023.

6. Action

- 6.1 The Chief Officer, along with the Health and Social Care Partnership Senior Management Team, continues to manage and review the budget across all areas of the Partnership. An action plan has been developed for Homelessness and this will be monitored as part of this review.

7. Conclusion

- 7.1 Net expenditure is £0.599m lower than budget to date.
- 7.2 A number of savings initiatives through the transformation programme have yet to achieve the required level of savings. These initiatives are being critically reviewed and closely monitored by the IJB's Integration Transformation Board.
- 7.3 A probable outturn has been completed for the IJB and reported an underspend of £2.5m. This included recommendations to fully utilise this underspend thereby resulting in a revised probable outturn of break even. However, given the volatility of the economy it should be recognised that there remains a degree of uncertainty around this outturn, and it will be the subject of continual review.
- 7.4 In line with the approved Reserves Policy, any net underspend which may occur within 2022/23 will be transferred to general reserves at the end of the financial year.

8. Recommendations

- 8.1 The Integration Joint Board is asked to:
- a) note the contents of this report;
 - b) approve the budget changes noted in section 3;
 - c) note the update at section 5.8 on the Council's funding of the pay settlement for 2022/23; and
 - c) note the summary of current Directions (Appendix 2).

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Direction from the Glasgow City Integration Joint Board

1	Reference number	250123-9
2	Report Title	Glasgow City Integration Joint Board Budget Monitoring for Month 8 and Period 9 2022/23
3	Date direction issued by Integration Joint Board	25 January 2023
4	Date from which direction takes effect	25 January 2023
5	Direction to:	Glasgow City Council and NHS Greater Glasgow and Clyde jointly
6	Does this direction supersede, revise or revoke a previous direction – if yes, include the reference number(s)	Yes (reference number: 301122-10) - supersedes
7	Functions covered by direction	All functions outlined in Appendix 1 of the report,
8	Full text of direction	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2020-23, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1.
9	Budget allocated by Integration Joint Board to carry out direction	As outlined in Appendix 1.
10	Performance monitoring arrangements	In line with the agreed Performance Management Framework of the Glasgow City Integration Joint Board and the Glasgow City Health and Social Care Partnership.
11	Date direction will be reviewed	22 March 2023

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Reference no.	Report Title	Direction to	Full Text	Functions Covered by Direction	Budget Allocated by IJB to carry out direction(s)	Date Issued	Status	Link to IJB paper	Most Recent Review (Date)
280922-11	Funding for the Primary Care Improvement Plan 2022/23	Health Board only	The NHSGG&C should continue to implement the Primary Care Improvement Plan.	•Vaccination Transformation Programme - transfer of responsibility for vaccination delivery from GPs to health boards. •Transfer of responsibility for delivering community treatment and care services from GPs to health boards, including phlebotomy (CTAC). •Transfer of responsibility for delivering pharmacotherapy services from GPs to health boards •Development of urgent care services by health boards to support general practice. •Recruitment of additional practitioners employed by health boards to expand multi-disciplinary teams in primary care, such as acute musculoskeletal physiotherapy services, community mental health services. •Development of Community Links Workers' support for primary care.	£25.536m	28-Sep-22	Current	https://glasgowcity.hscpscot/publication/item-no-11-funding-primary-care-improvement-plan-2022-23	
301122-8	Audited Annual Accounts 2021-22	Council only	Glasgow City Council is directed to carry forward reserves totalling £58.500m on behalf of the IJB, as reported in the Item No 8. Outturn Report 2021/22 approved by the IJB in June 2022.	All functions delegated to the IJB from Glasgow City Council and NHS Greater Glasgow and Clyde.	£58.500m in reserves carried forward.	30-Nov-22	Current	https://glasgowcity.hscpscot/publication/item-no-08-audited-annual-accounts-2021-22	
301122-9	Alcohol and Drug Partnership Investment Plan 2022/23	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde are directed to implement the spending plans to reduce drug deaths and harms as outlined in section 2 of this report.	Glasgow City ADP	Scottish Government funding allocations per their letter of 6th October 2022 £6,121,311; IJB earmarked reserves of ADP funding from prior year £4,677,666 to be utilized as required.	30-Nov-22	Current	https://glasgowcity.hscpscot/publication/item-no-09-alcohol-and-drug-partnership-investment-plan-2022-23	
301122-10	Budget Monitoring	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2020-23, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1. The Council are also directed to make a winter payment of £400 to looked after children and people in continuing care/after care and children on the child protection register and other vulnerable children. The Council are also directed to increase foster fees by £15.00 per week.	All functions outlined in Appendix 1 of the report,	As outlined in Appendix 1.	30-Nov-22	Current	https://glasgowcity.hscpscot/publication/item-no-10-glasgow-city-ijb-budget-monitoring-report-month-6-and-period-7-2022-23	