



**Item No: 13**

**Meeting Date: Wednesday 25<sup>th</sup> November 2020**

## **Glasgow City Integration Joint Board**

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### **Programme for Government 2020**

**Purpose of Report:**

To highlight the areas of the Scottish Government's Programme for Government 2020-21 that are of relevance to Glasgow City IJB and have an impact on health and social care services provided by Glasgow City Health and Social Care Partnership.

**Background/Engagement:**

Each year the Scottish Government publishes its Programme for Government, which sets out the actions that will be taken in the following year and beyond, including the legislative programme for the upcoming parliamentary year.

The Programme for Government, and the areas that the Government choose to focus on can have an important impact on the strategic priorities and operational activity of the Integration Joint Board/Health and Social Care Partnership. Some impact directly on service planning and delivery and others have a more indirect impact, such as the commitment to improving public health due to the link between health inequalities and demand for services.

**Recommendations:**

The Integration Joint Board is asked to:

- a) note the content of the report; and
- b) consider the impact on the IJB of the highlighted areas of activity contained within the Programme for Government.

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### Relevance to Integration Joint Board Strategic Plan:

The areas of priority outlined in the Programme for Government overlap considerably with the areas of priority set out in the Strategic Plan 2019-22 and confirm and complement the strategic direction of the Partnership.

### Implications for Health and Social Care Partnership:

<b>Reference to National Health &amp; Wellbeing Outcome:</b>	The activity referred to in the Programme for Government is relevant to the strategic priorities of the Glasgow City HSCP and will contribute to meeting all of the National Health and Wellbeing Outcomes.
<b>Personnel:</b>	None.
<b>Carers:</b>	The Programme for Government refers to the Coronavirus Carer's Allowance Supplement, additional funding for ongoing implementation of the Carers (Scotland) Act to deliver carers services and the implementation of the Short Breaks fund for carers.
<b>Provider Organisations:</b>	The Programme for Government refers to funding for the Community and Third Sector Recovery Programme to support the third sector to continue to support people and communities in responding to the ongoing impact of Covid-19.
<b>Equalities:</b>	The Programme for Government is steered by the longer-term vision in the National Performance Framework that has promoting equality at its heart and recognises that the impacts of COVID-19 have not been felt equally in making a commitment to strengthening the approach to equality and human rights.
<b>Fairer Scotland Compliance:</b>	The aims and objectives set out in the Programme for Government seek to combat the negative effects of socio-economic disadvantage and address the root causes of social deprivation.
<b>Financial:</b>	The Programme for Government refers to a range of funding to be made available by the Scottish Government to progress its programme. Details of the financial impact on Glasgow City HSCP are as yet unknown.

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<b>Legal:</b>	None.
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<b>Economic Impact:</b>	The Programme for Government's aims to offset the economic impact of Covid-19 will have an impact on the economic situation within Glasgow City and the corresponding effects for users of and demand for health and social care services.
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<b>Sustainability:</b>	None.
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<b>Sustainable Procurement and Article 19:</b>	None.
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<b>Risk Implications:</b>	None.
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<b>Implications for Glasgow City Council:</b>	None.
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<b>Implications for NHS Greater Glasgow &amp; Clyde:</b>	None.
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<b>Direction Required to Council, Health Board or Both</b>	
<b>Direction to:</b>	
1. No Direction Required	<input checked="" type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

### 1. Purpose

- 1.1. The purpose of this report is to outline the key areas within the Scottish Government's [Programme for Government 2020-21](#) that are of relevance to Glasgow City IJB and have an impact on health and social care services provided by Glasgow City Health and Social Care Partnership.

### 2. Background

- 2.1. Each year the Scottish Government publishes its Programme for Government, which sets out the actions that will be taken in the following year and beyond, including the legislative programme for the upcoming parliamentary year.
- 2.2. The Programme for Government, and the areas that the Government choose to focus on can have an important impact on the strategic priorities and operational activity of the Integration Joint Board/Health and Social Care Partnership. Some impact directly on service planning and delivery, such as

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the potential for a National Care Service, whilst others have a more indirect impact, such as the commitment to improving public health due to the link between health inequalities and demand for services.

- 2.3. This year's Programme for Government, and the areas of activity highlighted, have been heavily influenced by the ongoing operational response to the Covid-19 pandemic.

### 3. Key features of the Programme for Government

- 3.1 Recovery from the Covid-19 pandemic underpins the Programme for Government with a strong focus on taking advantage of any opportunities arising from the response to the pandemic and taking the opportunity to move away from business as usual. This is entirely consistent with the approach to recovery from the pandemic taken within Glasgow City Council, NHS Greater Glasgow and Clyde and Glasgow City HSCP, where learning from the response is being used to drive transformational change and progress the priorities outlined in the [IJB's Strategic Plan 2019-22](#).
- 3.2 Some of the key areas the Scottish Government has highlighted as priorities in the Programme for Government include:
- Driving digital innovation and tackling digital exclusion
  - Reiteration of the importance of safe and good quality housing for all in the response to housing needs and homelessness
  - Embedding an equality and human rights approach
  - Supporting children and young people to grasp their potential
  - Incorporation of the UN Convention on the Rights of the Child directly into Scottish law
  - Remobilisation of the NHS
  - Promoting lifelong health and wellbeing
  - Supporting the digitisation of community NHS care to ensure people get the right care, in the right place, at the right time
  - Carrying out an independent review of adult social care
  - Improving population health
  - Addressing financial inequality and poverty.
- 3.3 The areas above have synergy with the vision of the HSCP laid out in the Strategic Plan: ***The City's people can flourish, with access to health and social care support when they need it. This will be done by transforming health and social care services for better lives. We believe that stronger communities make healthier lives.***
- 3.4 Some of the areas referred to above mirror the key challenges faced by Glasgow City HSCP in recovering from the pandemic, particularly in terms of; understanding and embracing the opportunities and limitations presented by digitisation and technology in redefining how services are delivered; tackling digital exclusion and; remobilising services.

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- 3.5 There is also a good degree of read-across to the activity highlighted within the Strategic Plan under the five strategic priorities of the HSCP, which means the HSCP is already actively working on areas that will contribute to the aims of the Scottish Government as outlined in the Programme.
- 3.6 The Programme for Government also pays tribute to the community response to the lockdown during the pandemic, and the efforts of the third sector, community organisations, volunteers, family and friends in supporting public services to support vulnerable people within communities. Harnessing the learning from the community response will be vital in progressing the HSCP's commitment to supporting communities to reduce their reliance on the state to meet their health and social care needs, which is being delivered through the [Maximising Independence](#) programme, progress with which is regularly reported to the IJB.

## 4. Specific activity of relevance to Glasgow City IJB

- 4.1 Within the areas highlighted in section 3 above the Programme contains more detail of activity underway and planned that will have both direct and indirect relevance to and impact on the work of the HSCP. A more detailed summary of the relevant detail can be found in the briefing in Appendix 1.
- 4.2 Examples of relevant activity highlighted in more detail in Appendix 1 relate to the following:
- NHS Mobilisation Plans
  - Mental Health Assessment Centres
  - Workforce Specialist Service for mental ill-health
  - Additional funding to support implementation of the Carers Act
  - Revised national guidance for child protection
  - Independent review of adult social care
  - Consideration of a National Care Service
  - European Union exit
  - Ending digital exclusion.

## 5. Recommendations

- 5.1. The Integration Joint Board is asked to:
- a) note the content of the report; and
  - b) consider the impact on the IJB of the highlighted areas of activity contained within the Programme for Government.

## Appendix 1: Programme for Government Briefing



The Scottish Government published its Programme for Government last week. The following briefing provides a summary of the sections and plans within the Programme that are relevant to the HSCP.

### Primary Care and Health Care

- A **Scottish Health and Industry Partnership** will be established. The aim of this partnership will be to accelerate innovation in Scotland to solve problems in the NHS and Social care.
- **NHS Mobilisation plans** involve close work with Health Boards on the further development and implementation of their individual mobilisation plans. This work will be overseen by the **Mobilisation Recovery Group (MRG)**, chaired by the Cabinet Secretary for Health & Sport.
- Remobilise NHS Services with a focus on ensuring the necessary capacity to deal with the continuing presence of COVID-19; and preparing health and care services for the wider pressures of the winter season.
- The role of **Patient Safety Commissioner** will be established
- The **seasonal flu vaccine** will be extended and offered to those working in social care who provide direct personal care.
- Scottish Personal Protective Equipment (PPE) supply chain will include distribution routes for PPE in health and social care.
- **Respiratory Care Action Plan** for Scotland is being finalised.
- **The National Cancer Recovery plan** to be published in the autumn 2020. The plan will provide an oversight of Cancer Services in Scotland and include promotion of the framework for recovery of cancer surgery.
- A **Thrombectomy service** in Scotland to be created for those who experience severe stroke. Those patients will receive the best possible care, reducing their risk of long term disability.
- The launch of **Pharmacy First**, accelerating the rollout of all Community Treatment and Assessment Centres, and COVID-19 hubs.
- **The National Elective Centre Programme** will deliver additional elective capacity across Scotland. The first of the elective centres at the Golden Jubilee will open to patients in October 2020

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### Mental Health and Wellbeing

- The **National Trauma Training Programme** will be extended by a further two years (to 2022/23)
- **Mental Health Assessment Centres** will be developed and supported, as part of a broader approach to improving access to appropriate help as quickly as possible for people with mental health needs or distress
- The development of a **Health and Social Care Mental Health Network** will focus on the health and wellbeing support for health and social care staff
- A **Workforce Specialist Service** will provide confidential assessment and treatment for mental ill health. This will be delivered through a multi-disciplinary team of mental health care providers, and supported by the continued delivery of digital wellbeing resources through the **National Wellbeing Hub** and the **National Wellbeing Helpline**
- A draft **Adult ADHD pathway** has been developed in partnership with the National Autism Implementation Team and the Royal College of Psychiatrists with engagement from NHS Boards.
- **Brain Health and Dementia Prevention Strategy** to be published in 2021
- There is an aim to establish community health and wellbeing services across all Local Authorities in 2021. This service will support children, young people and their families and have a particular focus on mental health.
- The **Mental Health Transition and Recovery Plan** will be published in autumn 2020.

### Care Homes and Carers

- Integration Authorities and Local Authorities to ensure planning and purchasing of social care support is focused on flexible and person centred support.
- Boards will be provided with additional funding to support and further the work they have already undertaken to support and provide therapeutic intervention for health and social care staff.
- £5million given to support the wellbeing of health and social care staff.
- An additional £11.6 million for ongoing implementation of the **Carers (Scotland) Act**, provided to local authorities to deliver carers services this year, due to the extra demands they may be under.
- A £100 million funding provided to meet any additional costs of COVID-19 and support the sustainability and resilience of the social care sector.
- A clinical oversight of Scotland's care homes to ensure clarity and consistency across the country about the role of care homes, Health Boards and local authorities in helping to keep residents safe.
- The **Social Care Fair Work Group** aims to embed fair work principles for people working in social care, including care homes, care at home, housing and other support. An interim report is due in September 2020, with fully developed proposals by the end of 2020.
- Continuation of work to identify and reduce barriers that older people face when accessing health and social care services.
- There has been a one-off Coronavirus Carer's Allowance Supplement payment of £230. This was in addition to the regular six monthly Carer's Allowance Supplement, benefitting around 83,000 of Scotland's lowest income

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carers with some of the most intense caring roles. This additional payment, together with the existing six-monthly Carers Allowance Supplement, will mean that eligible carers in Scotland in receipt of Carer's Allowance will receive an additional £690 this year on top of their Carer's Allowance.

- Delivery of the £3 million voluntary-sector **Short Breaks fund**, offering time off and away for carers. As part of this fund, carer's services in every local authority area are able to provide small grants to carers to support them to take a break in a way that they choose.

### Children and Families

- The **UNCRC Incorporation (Scotland) Bill** will bring the rights in the UN Convention on the Rights of the Child directly into Scottish Law. This bill will put power in the hands of children and young people.
- An additional £2.35million will be given for the **Parental Employability Support Fund**. This will assist those most at risk of poverty, including disabled, young and ethnic minority parents
- The **Scottish Youth Guarantee** aims to ensure every young person has the opportunity of work, receive education, or training.
- There is ambition to drive down waiting times for Child and Adolescent Mental Health Services (CAMHS) and psychological therapies, and to address rejected referrals.
- All school staff will receive mental health training and resource for all school staff. It is expected that counsellors will be in place by the end of October 2020.
- The **Scottish Child Payment application** is a new income to increase family benefit and reduce child poverty. It will pay £10 per week for each eligible child in a family, every four weeks.
- The **Child Winter Heating Assistance** will be introduced in winter 2020 and provided to families with severely disabled children, with a value of £200 per child to help with the cost of heating.
- A revised **National Guidance for Child Protection will be published**. This guidance will see a new approach to reviewing significant protection cases by April 2021

### Adult Services and Homelessness

- The **Redress for Survivors of (Historical Child Abuse in Care)(Scotland) Bill** will legislate for a redress scheme to provide tangible recognition, acknowledgment and apology of harm as a result of historical child abuse in residential care settings in Scotland.
- The **Independent Review of Adult Social Care** will report by January 2021. The aim of the review will be to recommend improvements to adult social care in Scotland. The review will take a human-rights based approach with a particular but not exclusive focus on the views of those with lived experience, about what needs to change to make real and lasting improvements. Using the powers that are available to the Scottish Parliament this will set out how adult social care can be reformed to deliver a national approach to care and support services. It will include consideration of a **National Care Service**.

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- A new stakeholder group will govern the approach to adult social care recovery and remobilisation. The group will provide input to the Health and Social Care Mobilisation and Recovery Group.
- Plans in place to fast track the **Unsuitable Accommodation Order** and pilot a six month project to facilitate settled accommodation in the private rented sector for individuals who are currently living in hotels, having previously been rough sleeping or using shelters.
- The **Homelessness and Rough Sleeping Action Group** plans to publish jointly with COSLA an updated **Ending Homelessness Together** action plan in autumn 2020.
- A **Recover, Renew, Transform** programme will be established and overseen by a newly created **Criminal Justice Board**. This board will work to bring in the views of victim support representatives and others.

### Addictions and Recovery, Public Protection

- The **Drug Deaths Taskforce** has closely been involved in developing a new strategy to tackle stigma. This has now been published to encourage a more informed and compassionate approach towards people who use drugs and their families.
- The **Alcohol and Drug Partnerships** have received funding to deliver on the six evidence-based strategies set out by the Taskforce to reduce deaths and harms.
- A temporary arrangement with the Crown Office and Procurator Fiscal Service (COPFS) has been made to distribute Naloxone to people who use drugs, and their families and friends.
- Health Boards will consider to include the prescribing of Buvidal (a long acting form of opiate substitute treatment) in prison settings to ensure continuity of treatment is available during the pandemic. A national protocol on Buvidal prescribing will be developed to enable greater treatment choice for people in both prison and community settings.
- A pathway from prison to residential rehabilitation has been introduced to provide better continuity of care and guard against any transmission of COVID-19 in the event of their being a resurgence of the virus in prisons.
- **Domestic Abuse Bill** to be progressed this parliamentary year. This bill will be introduce emergency orders designed to protect people who are at risk of domestic abuse by imposing prohibitions or requirements on the person subject to the order which are necessary for the purpose of protecting the person at risk.

### Third Sector and Communities

- **20 minute neighbourhoods** will be developed so people can meet their needs within a 20 minute walk from their house, enabling people to live better, healthier lives.
- Funding will be provided to the **Community and Third Sector Recovery Programme**. This funding will support the third sector to continue to support people and communities in responding to the ongoing impact of the pandemic.
- **No One Left Behind agenda** aims to support those who face the biggest barriers to employment. The third sector and other partners will look to deliver

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shared ambition for a more responsive, joined up and aligned employability system in Scotland.

- In September a **recruitment toolkit** will be available and is designed to support employers in recruiting more people from ethnic minority backgrounds.

### EU Exit

- **UK Withdrawal from the European Union (Continuity)** The Bill aims to provide a measure of continuity and stability in Scots law after the end of the EU exit transition period. It contains a discretionary power to align Scots law with EU law in devolved areas. The Bill will also ensure there continue to be guiding principles on the environment in Scotland and will establish an environmental governance body to secure full and effective implementation of environmental law.

### ICT/Digital

- The Programme for Government includes a drive to end digital exclusion through the **Connecting Scotland programme**. By providing the technology and connectivity to those that need it can open up access to education, health care and employment opportunities as well as counter social isolation.
- Digital care will be created for both physical (Near Me video consultations) and mental health (Cognitive Behavioural Therapies).
- **Protect Scotland App** now launched to support the Test and Protect programme
- Introduction of the **NHS Near Me** digital service to ensure people get the right care at the right time and in the right place.
- **The Ethnicity Reference Group (ERG)** have put recommendations to Scottish Government, making ethnicity a mandatory field for health databases.