

Glasgow City Integration Joint Board

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Glasgow City HSCP 10-year Temporary Accommodation Strategy Update

Purpose of Report:	This report updates the Integration Joint Board on the development of Glasgow City Health and Social Care Partnership's 10-year Temporary Accommodation Strategy.
Background/Engagement:	<p>Section 29 of the Housing (Scotland) Act 1987 places a duty on the Council to provide temporary accommodation to households where it has reason to believe that the household is homeless.</p> <p>Due to the unprecedented pressures on homelessness services within the city, the HSCP is currently utilising in excess of 1,900 bed and breakfast/hotel placements each night in breach of the Homeless Persons (Unsuitable Accommodation) (Scotland) Order 2014, as amended.</p> <p>The Temporary Accommodation Strategy aims to reshape the current model for providing temporary accommodation so that homeless households spend the shortest possible time in temporary accommodation whilst aiming to end the routine use of hotel and bed & breakfast accommodation.</p>
Governance Route:	<p>The matters contained within this paper have been previously considered by the following group(s) as part of its development.</p> <p>HSCP Senior Management Team <input checked="" type="checkbox"/></p> <p>Council Corporate Management Team <input type="checkbox"/></p> <p>Health Board Corporate Management Team <input type="checkbox"/></p> <p>Council Committee <input type="checkbox"/></p>

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	Update requested by IJB <input type="checkbox"/> Other <input type="checkbox"/> Not Applicable <input type="checkbox"/>
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Recommendations:	The Integration Joint Board is asked to: a) Note the contents of this report.
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Relevance to Integration Joint Board Strategic Plan:

The delivery of an effective response to the prevention, and management, of homelessness is one of the key elements of the IJB Strategic Plan 2023-2028.
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Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome(s):	This plan relates to the National Health and Wellbeing Outcomes.
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Personnel:	There have been implications for workload that management are working to mitigate
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Carers:	No implications.
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Provider Organisations:	Provider organisations continue to play an integral part in the delivery of homelessness services.
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Equalities:	The delivery of homelessness services supports the addressing of multiple disadvantage and complex needs.
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Fairer Scotland Compliance:	No implications.
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Financial:	The use of unsuitable temporary accommodation, namely bed and breakfast/hotel type accommodation, is placing significant financial pressure on the HSCP at this time with circa £4.5m per month being spent on this type of accommodation.
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Legal:	Homelessness Services continue to receive a significant volume of judicial review threats due to its failure to provide temporary accommodation at the point of request, as well as the rising use of unsuitable accommodation.
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Economic Impact:	Budget implications for the HSCP and Glasgow City Council.
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Sustainability:	No implications.
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Sustainable Procurement and Article 19:	No implications.
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Risk Implications:	The report sets out the challenges facing Homelessness Services at this time and the current risks associated with failures to provide temporary accommodation and the use of unsuitable, and expensive, bed and breakfast type accommodation.
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Implications for Glasgow City Council:	Financial implications and reputational damage.
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Implications for NHS Greater Glasgow & Clyde:	No implications.
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Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	<input checked="" type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

1. Purpose

- 1.1. The purpose of this report is to update the Integration Joint Board on the progress of the HSCP's Temporary Accommodation Strategy (TAS). The report outlines the development of the TAS and provides an updated timeline for the launch of the strategy.

2. Temporary Accommodation Strategy

- 2.1. In order to address the continued challenges facing Homelessness Services, the HSCP have worked with a range of stakeholders, specifically Arneil Johnston, a public sector housing consultancy, to develop a 10-year Temporary Accommodation Strategy. The strategy sets out how City partners will work together over the next 10-years to deliver a temporary accommodation model that is the catalyst for transforming homelessness services in Glasgow.
- 2.2. Successful delivery of the Temporary Accommodation Strategy will reshape the current model of temporary accommodation by ensuring a sufficient supply of dispersed accommodation across the city, ending the routine use of hotel/bed and breakfast type accommodation and reshaping interim accommodation to provide small, psychologically informed environments tailored to the needs of those who use our services.
- 2.3. The strategy also outlines the key role that homelessness prevention will play over the lifetime of the plan and will also require Homelessness Services to deepen the successful relationships which have been built with housing associations to enable access to settled housing as quickly as possible.

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2.4. The Temporary Accommodation Strategy is underpinned by the HSCP's Rapid Rehousing Transition Plan which delivered considerable successes, including record numbers of permanent lets to homeless households, during a period where the HSCP faced considerable pressures including Covid-19, the war in Ukraine and the cost-of-living crisis.

3. Engagement and Consultation

3.1. The HSCP is currently undertaking a period of engagement and consultation to ensure that the strategy is informed by key stakeholders who will play a pivotal role in the delivery of the strategy.

3.2. On 22nd October 2025, a draft of the Temporary Accommodation Strategy was shared with Chief Executives from the city's housing associations during a strategic engagement session led by the Council's Chief Executive and the HSCP's Chief Officer. The event was also attended by members of the Scottish Government's Homelessness Directorate and National Housing Emergency team.

3.3. The HSCP, supported by Homeless Network Scotland, have launched phase 2 of the All in for Glasgow Wayfinder programme which will see third sector providers and those with lived experience, support the redesign of homelessness supported accommodation services. It has been agreed that the draft Temporary Accommodation Strategy will be shared with groups with lived and living experience along with third sector partners to seek their feedback.

3.4. It is anticipated that this engagement and consultation will take place early 2026 and that an on-line webform, or similar, will be developed to seek feedback from wider stakeholders as well as the general public.

3.5. Once this feedback has been collated and considered, any amendments, if required, will be made to the draft Temporary Accommodation Strategy and a revised draft will be presented to the IJB in May 2026 for consideration and final approval.

4. Recommendations

4.1. The Integration Joint Board is asked to:

a) Note the contents of this report.

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